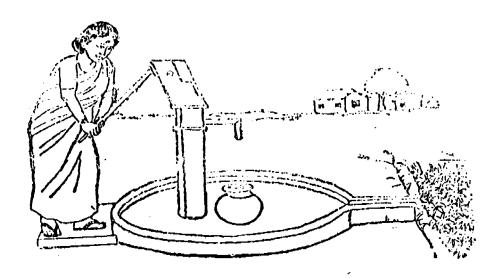
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ASSESSMENT OF KARDEX SYSTEM-

FOR HANDPUMP PROGRAMME





DEPARTMENT OF RURAL DEVELORMENT MINISTRY OF RURAL AGRECULTURE IN COOPERATION WITH WATER AND ENVIRONMENTAL SANITATION **UNICEF**





MARCH 1989

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FOR ASSESSMENT OF KARDEX SYSTEM HANDPUMP **PROGRAMME**

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EXECUTIVE SUMMARY :

Handbumps have proved to be a remarkable solution to the complex problem of rural water supply in India. Particularly the India Mark II, has proved to be a been to the rural masses, and almost all village level installations are of this type. (Though the design of this pump is simple: it, in its present form, is not totally reparable at the village level. Attempts are being made to develop a handpump design, which is totally maintainable at the village level.) It has been generally observed that the present design calls for 2 to 3 repairs in an year. Apart from this the pump needs some 'Above-ground' nursing, at regular intervals for its efficient operation. This calls for a well defined system of handpump maintenance, with participation from user and servers Rardex system, which in fact is a sofisticated data management book/register, was introduced as an important MIS tool for the handpump programme in rural India.

The Kardex system was put under trial, in five districts of four states; to find out its strengths, and shortcomings. The evaluation of this demonstration project, and its augmentation for larger implementation was the basic purpose of this report. This report has been based on a detailed investigation carried out by a central team. The major findings of this evaluation are,

- 1. The nomenclature and operating codes of the organization setups in all the sample states (states where demonstration projects have been operating) differ from each other.
- 2. Inspite of the above fact, the Kardex system has found a place in the organizations, and psychod the administration in admitting the desirability of it or a similar system.
- 3. Every state has a system of maintaining various type of registers/books, which is a parellel to the Kardex system.
- 4. These parellel systems, apart from their Mass-strength in being operational in the entire state, and so also their orientation to fulfill the routine reporting needs of the administration; have diluted the utilisation of Kardex system.
- 5. It does not mean that the parellel systems , which are largely operational in the sample states are a complete solution to the problem of handpump programme management. What

probably វន required, and which has in this report, is a system that proposed incorporates positive features of all these

6. It is strongly felt that, there is a need for re-allocation of responsibilities & duties at various levels of the administration, the handpump programme.

This from conducting a diagnostic report, apart evaluation of the demonstration projects, also proposes a complete system of related data mangement. programme operation and evaluation; based on modified Kardex and books/registers, for better management of the The salient features of handpump programme. recommended system are,

The functions at various levels of handpump programme administration are clearly identified, and corresponding proposals the personnel and facilities are made.

2. The proposed setup can be accommodated in its different all provailing types of state administrations. I made of administ

3. The record-keeping mechanism of the Kardex -atau setups is modified to incorporate 'Time indexed / sorted', as well as 'Individual pump indexed / sorted' information.

prevenisting n various state

- The system provides for aquisition of operational data, and formulae/criteria for performance evaluation.
- 5. The proposed system provides a 'Financeprecise mathematical model accounting of material and activities relating to the handpump programme.
- 6. At first glance the system may look a bit complex, but on closer scrutiny one would realise that, it can be made to work with some training and administrative will for desirable impact on the handpump maintenance programme.

It is understood that, after formal acceptance of the system, preparation of a detailed system documentation and training material will be undertaken.

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PART I

LIST OF ABBRIVIATIONS :

```
: Assistant Engineer.
 AΕ
         : Assistant Executive Engineer.
 AEE
 BDO
         : Block Development Officer.
 CE
         : Chief Engineer.
CRD
         : Commissioner Rural Development.
DC
         : District Collecter.
         : Divisional Development Officer.
מממ
DEE
         : Deputy Executive Engineer.
EE
         : Executive Engineer.
JE
           Junior Engineer.
SE
         : Superintending Engineer.
PA (PD)
           Personal Assistant to Collecter.
         : Mandal Development Officer.
MDO
SDO
           Sub-Divisional Officer.
           Control Block Office.
CBO
           Dept. of Rural Development,
DRD
            Agriculture, Sovt.of India.
MPO
          Mandal Panchayat Office.
PHED
         : Public Health Engineering Dept.
           Technology Mission (for drinking water).
TM
           Tamil Nadu Water Supply & Drainage (Board).
TWAD
           Union Panchayat Office.
UPO
UNICEF
           United Nations Children's Fund.
UNDP
           United Nation's Development Programme.
ZP
           Zilla Parishad.
           National Industrial Development Corporation.
NIDC
HP
           Handpump.
IAS
           Indian Administrative Services.
MIS
           Management Information System.
VLOM
           Village Level Operation & Maintenance.
AN
          Assembly Number (Code).
PN
        : Part Number(Code).
SHQ
        : State Head-Quarter.
DHQ
        : District Head Quarter.
DC-
          District Code
          Block Code
Village Code.
BC
VC
        : Pump Code.
PC
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BACKGROUND

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EVALUATION OF KARDEX BASED HANDPUMP PROGRAMME

MONITORING SYSTEM :

1.0 BACKGROUND :

Majority of Indian population (about 75 %) stays in villages. Traditionally the village people have been depending on convential water sources like open wells, village pends, rivers, streams, canal etc; for their water needs. The reliability of these traditional sources has been observed to be suspect, under pressures of unfavourable climet and increasing demands. It is also observed that a lot of human labour, mainly that of children and women, is wasted in fetching water from far off sources. The available water from these sources has been observed to be harmful to the users and a causative factor for disablement in many parts of the country. In view of these facts and recent runs of consecutive draughts in many parts of India, the Govt. embarked on a massive programme of rural water supply with a missionary zeal.

In this context, the handpump in rural areas of India is becoming largely accepted as a reliable and safe mode of water supply. In initial stages of the handpump programme, available type of handpump designs, in India, were mostly for shallow tubewells. Whereas, the new generation tubewells were deep tubewells. This led to a for the reliable deepwell handpump Consequently India Mark II omerged as an ideal pump to fulfill the water needs of the Indian rural population. Inspite of immense advantages of the handpumped water supply, it has not been an easy task to make the rural community change their traditional beliefs, habits, and other prejudices. In certain parts the people have tended to look at handpumps with certain degree of reservation, which can easily change to rejection, 11 enough efforts to make handpumps into the most reliable and safe proposition are not made. Initially Govt. went on constructing dopartments tubewells installing handpumps, without any definite arrangement for maintenance and repairs. It was found that more than 80 多 of the pumps were inoperative within a couple of years after their installation. As a result of this, the Govt; as a matter of policy, started focusing on the maintenance and repair of handpumps.

The Dept. of Rural development, Ministry of Agriculture; issued a notification vide No.-

I1016/5/66/RWS, dated 21st Oct.1985; constituting a working group for formulating operation and maintenance norms for rural water supply schemes. The norms evolved by the committee were to be followed throughout the country. In the committee's report, published in April 1987, the prevailing handpump monitoring and maintenance systems in various states were reviewed, and recommendations of new norms were made under following heads.

- physical.
- staffing and personnel.
- performance monitoring & evaluation, and
- financing.

In view of this overall emphasis on the maintenance, repair, and monitoring of these services; an urgent need for a basic data capture mechanism was felt. The Kardex system was developed with full cognizance to this need and the norms evolved by the working group.

1.1 The Kardex system:

The Kardex is a brand name under which its suppliers, the Remingtons had supplied the HP installation & repair record keeping system. The Kardex was basically a centralised information recording system, consisting of a steel cabinet with sliding trays containing pockets with cards, on which information could be entered and anlysed. It provided a speedy reference to a particular card or group of cards, as the names, titles, information pertaining to the identification of are always visible without any need for shuffling the entire pack of cards. Effortless slide withdrawal proper pocket support made the manouevr very casy. Sliding trays could be completely removed from the cabint if required without any difficulty. The cards were housed in protective pockets with transperant celluloid edges; hence remain clean, and do not get dogeared through constant use. Vividly coloured signals along the titled edge could also be used to highlight facts about the pumps. The Kardex formats wore vital: developed to maitain an information base on the details of every installation and its repair/maintenance. analysis card to critically review various facts of operation and maintenance of every HP, was also provided in the system. A sample of the set of formats used in the Kardex system are attached at Annexure no.1/vol.1

The Kardex system was launched with a larger purpose of making avialable an efficient data capture mechanism for the computerised management information system.

1.2 Demonstration Projects :

It was proposed to introduce the Kardex system on a trial basis in five districts of following four states of India.

- 1. Andhra Pradesh,
- ii. Tamil Nadu,
- iii. Karnataka, and
- iv. Orissa.

The districts selected for introducing the Kardex system with their respective handpump population were as follows.

• •	State	No.of HPs
	Tamil Nadu	1934.
	do	
Bidar	Karnataka	2400.
Mayurbhanj	Orissa	2500.
	Andhra Pradesh	

At the time of launching of the demonstration project, only Tamil Nadu had a handpump numbering system, whereas Karnataka and andhra Pradesh were in the process of introducing a system. The state governments concerned had agreed to extend the necessary support to these projects, which were sponsored by UNICEF.

1.3 Training :

After the Kardex cabinets were delivered by UNICEF to the five districts, a two day orientation course was planned to be arranged at Madras, where fourteen (14) trainees consisting of four (4) from Tamil Nadu, two (2) from Orissa, three (3) from Andhra Pradesh, two from Karnataka, and one each from the chief engineer's office of the chosen states; were to be given briefing on the system with execrcises. The participants were to consist of people of the rank of Executive and Assistant engineers.

1.4 Evaluation and augmentation of the system:

It was planned revaluate the pilot projects and augment the system in light of the findings of a full fledged study conducted on them. A large scale implementation of the augmented system was planned to follow. OBJECTIVES

2.0 OBJECTIVES :

planned, a full fledged evaluation of the was demonstration project, put in operation in five be districts of the four sample states, was to to make a situation analyses. recommendations. for MIS augmentation or redefinition for the Handpump programme. This report is the outcome of this study, which was carried out with reference to the of Reference) drawn up by the handpump (Torms programme coordinator of UNICEF's WESS (Water Environmental Sanitation Section). A copy of the TOR is attached at Annexure no.2/vol.1. Major objectives of the study are to provide information for developing (Management Information System) for handpump programme. and to recommend alippoposals for an standardization monitoring procedures, formats at different levels. The study aims at an assessment of ongoing Kardex system, identify its strengths, constraints, and enhancements.

The major objectives of the study can be catagorised, as to findout,

- overall MIS practices, being followed by the pilot project districts and their state counterparts,
- the degree of utilisation of the Kardex system,
- adequacy of Kardex for the intended purpose,
- identification of criteria for ideal location for Kardex cabinets.
- expectations of the administration from the system, & overall appreciation and inclination to the use of the system at various levels, and
- possibilities and ways of introducing computerisation at appropriate levels).

The ultimate objective is to make recommendation for an enhanced system for larger implementation all over the country.

APPROACH & METHODOLOGY

APPROACH AND METHODOLOGY :

Under the guidance of the Advisor, National Water Technology Mission; an evaluation committee consisting following officials from stated organizations was formed for this study.

Company of the compan

Name of official

Organization (with designation)

- 1. Mr.M.I.Had
- 2. Mr. Esa Ovaskainen
- Mr. Kumar Jagtiyani
- 4. Mr.P.Kumar
- 5. Mr. C. Ganapathi
- 6. Mr.A.C.Mudgerikar

Adviser, TM, DRD, GOL.

Handpump coordinator, UNICEF.

Project Officer, UNICEF.

Ch.Manager, NIDC, New Delhi.

Asst.Adviser,DRD,GOI.

Consultant (MIS), UNICEF/DRD.

evaluation committee designed a comprehensive questionaire addressed to various levels of the state administration associated with the handpump monitoring programme. The questionaire was prepared to as loss the impact of on-going Kardex system on the operations various levels viz;

- state headquarter,
- district,
- block, and
- village.

It was also aimed at finding out the additional needs of the administration for the programme monitoring. The questionaire was to provide a basis, for further deliberations on the issue between a central field team the various state officials. The field team consisted of a nominoe, Mr. Ganapathi, Asst. Adviser of the DRD,GOI; and Mr.A.C.Mudgerikar, Consultant (MIS), UNICEF. The field team was deputed to visit the sample states headquarters, districts, and atleast one block village from each of the districts, for an on-site assessment of Kardex units, and overall operations pertaining to the maintenance of handpumps. The team, as scheduled, undertook these visits in the months of December 1983 and January 1989

The entire study, its findings and the recommendations thereof presented in this report are a result of the findings of the field team and subsequent deliberations of the evaluation committee.

3.1 The sample for study :

As already spolt-out in section 1.0; choice of the sample . for this study was obvious. The demo. projects with their associated offices, involved in the handpump programme, were the targets of this study. As is

elaborated in the subsequent chapters, all the samples have organizational and operational, similarities and dissimilarities. Therefore it is pertinent that the study be carried out in light of the organizational setup and its operational practices.

3.2 Framework for the study report :

The committe was fully aware that the evaluation of the pilot projects had to be in context of the various kinds of administrative setups adopted by the state governments, and therefore the field study report presented in the next chapter is devided into three heads viz:

- ORGANIZATION,
- OPERATIONS, AND
- FIELD OBSERVATIONS;

for each of the four sample states. The subsequent chapter provides a dignostic study of the prevailing situation in the sample states, and this is followed by a chapter on the recommended system, which the committee feels would better serve the purpose of monitoring the handpump programme in India.

THE FIELD VISITS & SITUATION STUDY

4.1 State: Andhra Pradesh

4.1.1 Organization setup:

The state of Andhra Pradesh has adopted a 'Panchayati Raj' for all rural devolopment activities. The rural water supply developmental activities are controll and other controlled by the Panchayati Raj ministry. The administrative control the entire operations is with the Secretary, Rural devolopment & projects. The rural water supply general project cells under the ministry are headed by Chief Engineers. The entire state operations controlled through eleven Circle offices headed by Superintending Engineers. Depending on the extent and area of operations every district is divided into number of Divisions headed by Executive Engineers. District administrations are under the administrative control of the District Collector (DC) assisted by Divisional development officers (DDO), heading each of the divisions. Under a district all villages are grouped into each number of group grampanchayats known as " Mandal Panchayats "(MP). Each Mandal Panchayat has an public elected 'Mandal Panchayat President' (MPP). For the execution and maintenance of rural water supply schemes a number of MPs are grouped together to form a Sub-division headed by a Deputy Executive Engineer from the Panchayati Raj cadre.

The pilot district, Medak is divided into enotatvib headed by Executive engineers, for water supply and general development Parishads: projects in the related villages. Apart from the Deputy Executive engineers controling the rural development operations in their predefined territories, one more officer of the same rank controlls the divisional Under the pilot project plan for the Kardex stores. system, the district administration was given five cardex units. The present field study was limited to Sangareddy division, which consists of five (5) subdivisions and forty five (45) MPs. The Kardex units have been installed in following sub-divisions,

- 1. Zaheerabad.
- 2. Narayankhed,
- 3. Medak,
- 4. Patancheru, and
- 5. Siddipet.

All DEEs at the sub-divisions are assisted by appropriate number of Assistant Executive Engineers

```
ORGANIZATION SETUP IN STATE OF ANDHRA PRADESH WITH
   A SPECIAL REFERENCE TO HANDPUMP MAINTENANCE :
                        (HYDRABAD)
                   STATE HEAD QUARTERS
               MINISTRY OF PANCHAYATI RAJ
        SECRETARY (PROJECTS & RURAL DEVELOPMENT)
  | CE (GENERAL PROJECTS)| | CE (RURAL WATER SUPPLY)|
  |SE (CIRCLE OFFICES) ..... mostly teritory based.|
   EE (DIVISION OFFICES) ..... district based.
    DEEs (SUB-DIVISIONS) ..... for a group of Mandal |
                               Panchayats.
    ( current locations of Kardex )
 |MDOs (MANDAL PANCHAYATS).. for a group of villages.|
 | CARETAKERS (VILLAGE LEVEL) ..... for each pump.|
DETAILS OF KARDEX PILOT PROJECTS IN THE STATE :
NAME OF DISTRICT : MEDAK
NUMBER OF KARDEX CABINETS SUPPLIED : 5
NUMBER OF DIVISIONS : 3
SUB-DIVISIONS WHERE THE CABINETS ARE LOCATED :
     MEDAK,
     NARAYANKHED.
     SIDDIPET,
     ZAHEERABAD, AND
     PATANCHERU (RAMKRISHNAPURAM)
```

(AEEs), Assistant Engineers and/or Junior Engineers.At each Mandal Panchayat office an handpump mechanic is appointed for repair of Handpumps in the related villages. Presently the mobile repair vehicles (four in case of Sangareddy) are under the overall control of the divisional EE, with the operational controls with the DEE, divisional stores. The DEE, stores; is supported by

one (1) work inspector,

two (2) helpers, and

one (1) watchman,

for the functioning of the divisional stores. Apart from the sub-division and Mandal Panchayat level setups, the department has also decided to train one caretaker for every Handpump. The caretakers participation and services are voluntary without any remuneration.

4.1.2 Operations :

Operations under the divisional Executive engineers are not limited to execution and maintenance of rural water supply schemes, but also includes other developmental projects under the control of Panchayati Raj.

For procurement of new units, the divisional EEs forward their requirements of HPs to their respective Circle SEs, to the CE (WS) at the state head-quarter. The district level requirements are reviewed and approved for procurements by the CE (WS) in the SE's conferences. The installation of the HPs is done departmentally on a small scale, but this is mostly got done through the contracters under the supervision of the district machinery.

maintenance of HPs is the sole responsibility of the district based divsional EEs. and his subordinate offices. Procurement and supply of spares for the HPs is stores; for each division. The done by the DEE, requirements for spares are communicated to divisional stores by the sub-divisions through indents. from time to time. The indent entries are recorded the stores stock register maintained at the divisional The purchase entries are also made in the stock registors and each entry is signed by the DEE. The stock register is designed and works like a Passbook of a savings account holder, with credit and debit entries to the stock of a particular sparepart. A speciman format of the stock register is attached at Annexure no.1/v.1. The indents received from various sub-divisions are preserved in a file at the divisional Justifiably the stock register is a highly valued record keeping mechanism. However the format in the register

STATE : ANDHRA PRADESH CATAGORIC OPERATIONS CHART

+Complaints (written/v	verbal)>+ +	
VILLAGE : -caretakers maintain log sheets & report failures to block mechanic + Repair services < SUB-DIVISION : - indent spares from divisional store, - provides mobile team support to the blocks, - prepares progress and status reports for divisional offices < - + Spares against	MANDAL PANCHAYAT : maintain complaint/ repair register. carry out minor / medium repairs. summon the mobile team from the sub- division office. team for mobile van-+ DISTRICT/DIVISION : procure spares & maintain stores/stock register(st.sub-div), accounts of establ-	
+indents> Progress reports>	ishment & other exp; - progress reports to	
	Supply of HPs>+ & funds -Progress reports>	
Schemes for fund> sanction	CENTRAL GOVT.: - overall review of the state level operations, - national policy and fund allocation,	

does not contain records of the indent-codes for ready cross checking with stocks released and indents received from the sub-divisions.

Preventive maintenance is the responsibility of the care-takers chosen for each pump. The caretakers have been given a short training course, some training documentation, and minor tools in the form of two spanners. They have also been given pre-printed complaint cards which could be posted to the Mandal Panchayat office, when the repairs on the pump go beyond them. The caretakers are also given log sheets to maintain records of repairs on each pump at the village level.

The Mandal development officers receive and pass the complaints to the Mandal mechanic, who is expected to provide the repair inputs. The mechanic makes entries of the complaints in a complaint register maintained at every Mandal office. When the mandal mechanic fails to cope with the repair requirements he calls for the repair van from the division through parent sub-division. There are eleven sub-divisions and four repair vans under Medak district. The department aims at having one repair van for each sub-division, and let the responsibility of operating and maintaining it to them. The complaint register also provides for entering the type of repairs carried out and the spares changed on the pump for which the complaint is registered. Apparently the complaint register works like an integrated record keeping mechanism at each Mandal Panchayat office.

The reporting of progress and status of HP schemes for a Mandal Panchayat is done by the parent section officers to their respective sub-divisional officers every month in the prescribed format. Sub-divisional reports after compilation for the whole division are submitted to the parent Circle and Chief Engineer's offices every month. The proforma for these reports is attached at Annexure no.1/vol.1.

4.1.3 Field visits & on-site observations:

The district is divided into three divisions, each one of them headed by an EE from Panchayati Raj cadre. The sub-division chosen for field visit was Patancheru. However for operational convinience the Kaedex cabinet meant for the sub-division office was located at the Ramchandrapuram Mandal Panchayat. Apparently the Kardex unit seemed to be under the control of the MPO incharge of the Mandal Panchayat office. In most of the cards the installation details were observed to have been

; 1

completed. It was reported that periodically the repair complaint entries were being transferred from the which apparently seemed to be the operational register. and record keeping mechanism at every Mandal control Panchayat level. The entries in the register of dates of complaints and reapirs thereof generally showed a gap of 3 to 4 days, with ocassional entries showing a delay of two weeks. The village level caretakers were provided with preprinted complaint cards, but somehow the popular mode of rogistering complaints on Handpumps was observed to be either a message on a plain paper or a visit by complainant to the Mandal Panchayat office. of entries from complaint registers to transfer formats was reportedly done on a periodical Though the entries in the Kardex formats were to be dating from 1986, none of the analyses observed were filled up. The kardex formats were columns language and so were the entries. gave a enalish impression that the entire handpump repair general operation heavily depended on the mobile vehicle team. satisfaction with the services being provided by the The pump was also observed to be in working. department. overall team from their central The condition. observations, in the specific villages and others chosen at random, is inclined to subscribe to the contention of the administration that the participation of the the maintenance of HPs is almost nil. caretakers in Though the Kardex cabinet was supposed to be under Deputy charge of the sub-divisional officer 1.a. Executive Engineer: the Kardex in Ramkrishnapuram seemed to the charge of the Mandal development officer. any major repairs from a Mandal Panchayat need for mistry/fitter, on any of the installations, had to go to the Deputy the parent sub-division office, Executive engineer at the division office.

The second sub-division office visited by the central team in this district was Zaheerabad. The Kardex cabinet was Tocated in the Deputy Executive engineer's office. The entries in the data forms were observed to be incomplete, whereas parellel entries in the complaint cum repair register were upto date. The entries in the Kardex format were not complete for all pumps in the Mandal Panchayat. However the complaint cum repair register was more or less upto date.

The EE, Sangareddy division: strongly subscribed for a 'Two tiered' system of maintenance, meaning thereby every Mandal Panchayat would have a mobile team under their control, and these would be supported by adequate supply of spares from the district/division office. He however felt that ultimately this function has to be

passed on to the village level. As for the Kaedex system, he was in agreement on the desirability of it and suggested that these be located ideally at the Mandal Panchayat offices.

A detailed response to the questionaire at verious levels of administration is attached at Annexure no.2 / vol.1

4.2 Stato : Karnataka

4.2.1 Organization setup:

Like the state of Andhra Pradesh, Karnataka has also adopted the so called 'Panchayati Raj' system. Though the overall framework for both the states is same, there are a few organizational and vital operational changes. The state headquarter level operations are under the administrative control of the Secretary, development and Panchayati Raj and the operational control for the rural water supply and sanitation is with the chief engineer. PHED. At the district level the administrative control is with the Chief Secretary, Zilla Parishad, who in general is an appointed from the Indian Civis Service cadre. The operational control for all rural water supply and other developmental projects like rural sanitation, roads, minor irrigation etc; is with the Executive engineer, Zilla Parishad. The Executive engineers, ZP; are mostly drawn from the earstwhile PHED cadre. The districts/divisions are further devided into a convinient number of sub-Zilla Parishad. divisions. Each sub-division is headed by an Assistant Executive Engineer. Each sub-division engineering services including handpump installation and maintenance to the Mandals in their jurisdiction. The Mandals consist of a group of villages, each one of which are represented by a Mandal member in the Mandal management committee. The Mandal committee is headed by an public elected representative designated as the President. The state govt. administration is represented in the mandal committee by one of their revenue employee, who is designated as the mandal secretary.

The pilot district Bidar is divided into five (5) sub-divisions and seventy four (74) mandals. The division office at Bidar is headed by an executive engineer and the sub-divisions are headed by Assistant Executive engineers from the earstwhile PHED (public health engineering department). Water supply, sanitation, roads, minor irrigation services in the rural areas are provided by the respective sub-divisions of the so called Zilla Parishad sub-divisions. Under the pilot project the district was given four (4) Kardex cabinets, and these were located at following sub-divisional offices,

- 1. Bidar,
- 2. Shalki,
- 3. Baswkalyan, and
- 4. Aurad.

```
ORGANIZATION SETUP IN STATE OF KARNATAKA WITH
   A SPECIAL REFERENCE TO HANDPUMP MAINTENANCE :
                     (BANGALORE)
                 STATE HEAD QUARTERS
             MINISTRY OF PANCHAYATI RAJ
           SECRETARY (RURAL DEVELOPMENT)
             ICE (RURAL WATER SUPPLY)
|SE (CIRCLE OFFICES) ...... mostly teritory based.|
   CHIEF SECRETARY, ZILL PARISHAD
   EE (DIVISION OFFICES) ..... district based.
   DEEs (SUB-DIVISIONS) .... for a group of Mandal |
   SECTION OFFICERS (AE/JE) Panchayats.
   ( current locations of Kardex )
|MDOs (MANDAL PANCHAYATS).. for a group of villages.|
|PIPEMAN/MECHANICS
| CARETAKERS (VILLAGE LEVEL) ..... for each pump.|
DETAILS OF KARDEX PILOT PROJECTS IN THE STATE :
NAME OF DISTRICT : BIDAR
NUMBER OF KARDEX CABINETS SUPPLIED : 4
NUMBER OF DIVISIONS : 1
SUB-DIVISIONS WHERE THE CABINETS ARE LOCATED :
    BIDAR,
    BHALKI,
    BASWAKALYAN, AND
    AURAD.
```

All AEEs (assistant executive engineers) are assisted by appropriate number of AEs/JEs (assistant engineers / Junior engineers). Each AE/JE looks after a Section which consists of a group of Mandals. In a Mandal office a Pipeman cum Handpump Mechanic is appointed by the Zilla Parishad. The Mandal mechanic handles the O & M of the village level piped water supply and the Handpump schemes in all villages under the Mandal. The subdivisions are provided with a mobile handpump repair team, which consists of

- 1 driver,
- 2 mechanic, and
- 3 helper.

The sub-divisions maintain their stores for handpump spares, whereto the spares are transferred through indents drawn on the divisional store maintained at the division office. However the stores facility is not exclusively for the handpumps, and includes all spares requirements of the department. The divisional stores are handled by a stores superintendant. The overall organization setup of the state government is described in the adjoining chart.

4.2.2 Operations :

As a matter of fact the entire state machinery of Karnataka related to rural development projects has undergone a drastic change from its conventional PHED setup. The existing PHED setup at the district level has been brought under the control of Zilla Parishad. scope of the earstwhile state PHED is recently expanded include other engineering services apart from the rural water supply and sanitation. The operations under the district divisional EE's offices are not limited to only runal water supply and sanitation, but also include other services viz; road, minor irrigation and other construction activities. However the present study related to the handpump programme in the rural areas of the district, which, as it stands, is the cahrge of the same district dept.

The requirement of new installations for any district is sanctioned by the CE's office through the annual plans for the ZPs. The district/division EEs prepare their annual requirement, which form a part of the Zilla Parishad budget (District Budget), and is submitted to the Chief Engineer's office through the District Chief Secretary, for scrutiny and financial sanction. The progress on these work-plans is reviewed through the monthly reports, received from the Chief

STATE : KARNATAKA CATAGORIC OPERATIONS CHART +->--Complaints (written by Mandal members)---+ VILLAGE : I MANDAL LEVEL : -caretakers maintain log [| - maintain complaint/ sheets & report failures! repair register. to block mechanic +--Repairs & records-->--- medium repairs. | - summon the mobile SUB-DIVISION : 1 team from the sub-- maintain the spares I division office. store/ stock register, | - provides mobile team |---Request mobile van-<-+ support to the blocks, ! DISTRICT / DIVISION : | - billing on the Mandali | - procure spares, | offices for repair ser-| | - commission new HPs;| - preparation of progr-! | - accounts of establ-| ess reports on install-| ishment & other exations & repair operatpeditures. ions. - progress reports to Circle/CE's offices spares against indents-STATE HEAD QUARTER : - overall supervision |--Progress reports--<---+ of HP programme. - procurement of HPs. |--Supply of HPs &--->-based on district requfunds irements. - preparation of state | level summaries, for |---Schemes for---> status of HP programme | fund sanction - annual budgets for & ! balance sheets for HP programme in the state. |---Funds---<---+ CENTRAL GOVT .: - overall review of the | state level operations, | - national policy and fund allocation,

Secretary, ZP's offices, and the periodic review meetings during the year.

The operation and maintenance of the rural water sumply the sole charge of the district schemes ថន The procurement of spares for administration. handpumps is done by the district/division offices. district/division office maintains a central stores which apart from those for handpumps, also includes other spares required for the operation and maintenance of the piped water and other projects undertaken by division office. The store is handled by a store-keeper who is drawn from general staff cadre of the dept; and is under overall control of the EE. The district store does the procurement of spares for the smaller stores maintained at the sub-divisional level. divisional store draw indents on the district/divisional their handpump spares requirement. store for

the borehole preventive maintenance above supposed to be carried out by the caretakers selected and trained for every pump. The repairs of more serious nature are to be carried not by the mechanic from the parent Mandal office in each village. The the repairs/ are beyond the mnadal mechanic, he sends a distress signal to the mobile repair team at the sub-division office. For all major repairs on the HPs by the mobile team, a bill for the services with catagoric account of the labour and spares cost is given. The bill is duely the Section officer (JE/AE) and his Asst. signed by The bill is submitted to the Mandal office, Engineer. is certified for payment by the Mandal where it secretary. The state has been experimenting with a rout map system for the operation of the mobile team to optimise its movement. Under this system the mobile team follows a predefined rout to cover appropriate parts of their jurisdiction, and returns to the sub-divisional headquarter only on weekends.

The reporting from the sub-divisions to the division office is weekly, and from division to parent Circle office and Chief Engineer's office is monthly. The reporting formats for these are attached at Annexure no.3/vol.1 The former report format consists details of the actual complaint and repair thereof, whereas the later focuses on the new installations and the status of the existing ones.

4.2.3 Field visits & on-site observations:

The Village visited by the central team for getting response to the questionaire was Goornalli,

which fell under the Haladkeri Mandal office. Out of the fivo (5), the team visited three all of which were observed to be in good installations, working condition. The Mandal office was observed to be maitaining a file of the bills submitted by concerned section/sub-division office, for the repair services rendered by their repair teams. It was observed by the team, and also confirmed by the accompanying efficials. that complaints were received only from Mandal member from the village. The log-sheets of caretakers were observed to defunct and the only reliable record-keeping mechanism at the lowest level was observed to be the complaint register at the Mandal office. It was observed that the pump numbers were punched on stand-pipe of every handpump.

The central team could visit three (3) sub-division offices, which form the second level of establishment in the HP programme operations in the state. The Kardex cabinets supplied under the demonstration project, were located in these offices. Only at Bidar sub-division the Kardex forms were almost completely filled in. It was observed that, in general, the sub-divisions were maintaining two registers,

- Master Register, and

- Complaint cum Repair Register. The former contained details of HP installations and the latter recorded details of the repairs carried out on the installations, which bore villagewise identification numbers. It was interesting to note that the repair entry formats provided for entries of frequently changed spareparts in separate columns, which helped the sparepart accounting immensely.

divisional stores and sub-divisional maintained a file of the indents received for the spares, and the stock ledgers. A sample of the format for this register is attached at Annexure The entries of receipts and no.3/vol.1. issues of the stores were qualified material at by source/destination, quantity, cost, and bill/Measurement book references, and were duely signed by the stores superintendant.

It was interesting to note that the register formats at all the three sub-division offices visited by the central team, though essentially same, were different from each other.

The responce to the quastionaire received at various levels of state administration, is attached at Annexure no.4/vol.1

4.3 Name of state : Tamil nadu

4.3.1 Organization:

Unlike the previous two states, there are two different state level organizations dealing with rural water supply schemes. There is an autonomus body . 'Tamil' Nadu Water Supply and Drainage Board' (popularly known as TWAD Board), which deals with the installation commissioning part of the rural water supply Tevel body is state The other Govt of Tamil Commissionerate of Rural Development, Nadu: and is responsible for the maintenance of the handpump based, and the so called Mini Water Supply schemes (piped water supply schemes for individual The TWAD board setup is more or less same as villages). the conventional state PHED, except that it acts as an autonomus body with its own governing committe of board members, and is headed by the Managing Director who drawn from the IAS (Indian Administrative Service) cadre. The operational head of the TWAD Board is a Chief-Engineer designated as Engineering Director. District level organizations connected with the HP programme are the district collectorates and the divisional offices (EE's offices) of the TWAD Board. In every collectorate Assistant Executive Engineer of the TWAD board is deputed under an official (State Civil cadre) designated as PA(PD). Every district is divided into appropriate number of divisions, headed by District Development Officers (DDOs) and assisted by an AE or a (Assistant Engineer/Junior Engineer) from the TWAD Board. Under a division a number of Union Panchayats (a revenue and development unit for a group of villages), each one of them headed by a 800, are formed. The 800s are assisted by the so called Block Fitters maintenance of HP and Mini Water supply schemes. village level the dept. is aiming at training caretaker for each pump.

An organization chart of the related departments is presented in the adjoining chart.

4.3.2 Operations :

The operations under the handpump programme in the state is clearly defined into two parts, viz;

- installation and commissioning, and
- operation and maintenance.

The former is looked after by the TWAD Board officials, and the latter by the district collectorate with its cadre of revenue officials with assistance from the technical officers deputed from TWAD Board.

ORGANIZATION SETUP IN STATE OF TAMIL NADU WWTHHAA SPECIAL REFERENCE TO HANDPUMP MAINTENANCE :

(MADRAS) STATE HEAD QUARTERS

| MANAGING DIRECTOR/ENGG. | COMMISSIONER, RURAL DEVELOPMENT, GOVT. OF | DIRECTOR, TWAD BOARD. | INSTALLATION & COMMISS-TAMIL NADU. O & M OF RURAL WATER | | IONING OF WSSs (includ-) | ing handpumps). SUPPLY SCHEMES. DIST. COLLECTORATES | | DIST./DIVISIONAL EEs. PA/PD assisted by an ! |-from TWAD Board cadre. AEE deputed from TWAD! | SUB DIVISIONAL AEEs for| DDOs assisted by AE/ | | JE deputed from TWAD | | a group of Union Panch-| | ayats (for installation| |(charge of mobile van)| | & commissioning HPs. | BDO with BLK.FITTER at Panchayat Union. (spares procured and | stored.Kardex cabinet| locations.) CARETAKER for each pump.

DETAILS OF KARDEX PILOT PROJECTS IN THE STATE :

NAME OF DISTRICT : DHARMAPURI AND ERODE(PERIYAR)
NUMBER OF KARDEX CABINETS SUPPLIED : 5+3
NUMBER OF DIVISIONS : 2+3
BLOCKS WHERE THE CABINETS ARE LOCATED :
NALLAMPALLI, VALLAKOIL,

DHARMAPURI, AND
KRISHNAGIRI DIVISION
(8lock wise location not known).

VALLAKOIL, PERUNDURAI, AND GOBICHETTYPALAYAM. STATE : TAMIL NADU CATAGORIC OPERATIONS CHART -->--Complaints (verbal/written)----VILLAGE : | PANCHAYAT UNION : -caretakers maintain log | - maintain complaint/ sheets & report failures! to block mechanic 1 | repair register. - carry out minor / ---Deploy mechanic--<----.erreger murbem - summon the mobile team from the subdivision office. - maintain the spares store/ stock register, +-- provides mobile team |---Request mobile van->--+ support to the blocks, | | DIST.COLLECTORATE AND - billing on the Mandall | TWAD DIVISIONS : offices for repair services. | - commission new HPs; | - preparation of progr-| - accounts of estable | ishment & other expeess reports on install-| | nditures, ations & repair operations. - progress reports to | SE/CE's & state CRD. | --<--mobile van--+-<-Submitt reports----+ STATE HQ (CRD/TWAD) : |---Procure HPs &--->+ - overall supervision of HP programme. allocate funds - procurement of HPs. based on district requirements. - preparation of state level summaries, for --Funds-status of HP programme - annual budgets for & balance sheets for HP ---Schemes for-->--+ programme in the state.| sanction CENTRAL GOVT .: - overall review of the state level operations, - national policy and fund allocation,

The village caretakers are expected to do the above ground preventive maintenance, and they are trained and are supplied with two spanners for this purpose. The dept. has also supplied to the caretakers log-sheets for maintaining record of the preventive maintenance and repairs carried out on the pump under their charge. The caretakers seek assistance from the block fitter for any repairs which are beyond them.

The Union or block fitter receives complaints from the caretakers on behalf of the 800s, and goes on to repair the deseased pump. The fitter maintains a complaint cum repair record register at every Union office. The spares are procured and stored at the Union level depending on their requirement. The fitter also handles this store and maintains a stock register to keep an account of the spares procured, and used. He also maintains a stock register for accounting of the old wornuot parts, which fetch some salvage value for the department.

The divisional office maintains the mobile toam which visits the pump installations requiring major repairs, on specific request from the Union fitters. The mobile vans are maintained by the central govt. workshop at the district head quarter. The fuel for the vans is also supplied by the central workshops at the fixed rate of 250 liters per van.month. The van has to visit the Union office for collecting the required spares before carrying out the repairs, and also to return old parts and to make entries in the repair register maintained at the Union office.

The district level operations headed by the PA(PD) include,

- taking charge of new installations commissioned by PHED, and maintaining their records in the Master register,
- overall supervision of the repair and maintenance operations of the divisional and Panchayat Union functionaries,
- receiving from divisions and submitting to state headquarters after compilation, various reports.

policy matters and districtwise evaluation of the operation and maintenance operations is done by office of the Commisioner, Rural Development. various weekly, monthly, and quarterly reports; specified in the 'Manual of Instructions on Handpump Maintenance' circulated by the Directorate of Rural in the year 1985; are received by developmet, Director in the state commissionarate. Additional state office also negotiates with suppliers spareparts: for fixing prices and controlls the quality of spares through an outside agency (Crown Agents).

This ensures the availability of quality spareparts at a fixed price to all the Union Panchayat offices.

The state administration has led out an elaborate reporting procedure for various functionaries throug their manual specified above. The reporting formats and frequency for various offices in the state is,

- from Panchayat Union to Division office weekly (Annexure no.5/v.1)
- from Division to district collectorate weekly.
 (Annexure no.5/v.1)
- from Collector to state commissionarate
 (Annexure no.5/v.1) fortnightly.

4.3.3 Field visits and on-site observations :

The team visited both the project districts the on-site review and interviewed the officials of PHED and the district collectorates, who are responsible for & maintenance οť the installation handpumps The Kardex cabinets are located at respectively. Block level. Like the other two states visited by central team, in this state also the overall system of handpump repairs seemed to relly heavily on the mobile team. The team visited two villages viz; Augoundampalli, Jattigalli in Erode and Dharmapuri districts respectively. At none of the places the caretaker could be traced out. It was reported that the caretakers log sheets were not used for any recordkeeping. The villagors did not seem to have any serious complaints about the system of repairs to handpumps. However a detailed response to the questionaire, for village level operations was provided by the BDOs of the concerned Panchayat Unions. The detailed response recorded by the team is included in Annexure no.6/vol 1.

The kardex cabinets located in the Union Panchayat offices in both the districts seemed to be fairly well-The installation cards were observed to be complete and also the repair data for quite a number of pumps was entered in the cards. These blocks being the points of major operating control for maintenance of handpumps in the state, these were observed to maintain the complaint cum repair register, and the stock good order. It was reported that the register in ontries from the complaint cum repair register were periodically transferred to the Kardex formats. However none: of the annual analyses entries in a single Kardex form were observed to be completed. Both Union Panchayat visited by the central team had well constructed offices with tlelephone connections necessary for summoning the mobile team from parent Division development office (DDO).

The detailed catagoric response of the the various officials recorded by the central team is presented in Annexure no.6/v.1. To avoid repetation of largely similar responses, at different levels, in both the districts are integrated and included in a single Annexure

4.4 State : Orissa

4.4.1 Organization setup:

state has Orissa, unlike other states The included in this study. has maintained the organization earstwhile Public Health engineering pattern of departments of the state governments. The overall organization setup of the state with a specific reference to the handpumup programme is given in adjoining chart. The state operations relating to water supply and sewerage/sanitation are controlled by the CE,PHED; with the assistance of Circle offices, under each of which a convinient number of districts are grouped. The district level organization is devided into a number of PHED divisions, depending upon the work-Each division is headed by executive engineers, & is assisted by appropriate number of sub-divisions, headed by Assistant executive engineers from the PHED cadre.

The project district, Mayurbhanj; has its district head-quarter at Baripada. The division, apart from looking after the rural water supply programme also is in-charge of urban water supply system. The district is divided into three (3) sub-divisions, each one headed by an assistant engineer assisted by appropriate number of section officers (Junior engineers). One section officer looks after the water supply operations in a number of villages, under the revenue control of a number of blocks. In each block a handpump mechanic is appointed to provide technical assistance to the Block development officer. The district was given five Kardex cabinets under the demonstration project, and these were located at following sub-division/section offices.

Udala,

Setnoti.

Baripada,

Bangriposi, and

Badampaliwa.

The mobile teams for installation, & repair/maintenance of handpumps consist of,

- 1 van supervisor ("Junior Engineer, mechanical)
- 1 driver
- 1 mechanic
- 3 helpers.

4.4.2 Operations :

The operations related to the handpump programme in the state are more or less same as the other project states. The procurement of handpumps is done at the

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ORGANIZATION SETUP IN STATE OF ORISSA WITH
 A SPECIAL REFERENCE TO HANDPUMP MAINTENANCE :
                       BHUBANESWAR
                  STATE HEAD QUARTERS
      STATE PUBLIC HEALTH ENGINEERING DEPT.
|SE (CIRCLE OFFICES) ...... mostly teritory based.|
   EE (DIVISION OFFICES) ..... district based.
   AEEs (SUB-DIVISIONS) ..... for a group of Mandal |
                             Panchayats.
   ( current locations of Kardex )
|SECTION OFFICERS (AE/JE) .. for a group of BLOCKS
consisting of number of villages.
| CARETAKERS (VILLAGE LEVEL) ... one per village.
DEAILS OF KARDEX PILOT PROJECTS IN THE STATE :
NAME OF DISTRICT : MAYURBHANJ ( BARIPADA )
NUMBER OF KARDEX CABINETS SUPPLIED : 5
NUMBER OF DIVISIONS : 1
SUB-DIVISIONS WHERE THE CABINETS ARE LOCATED :
    BARIPADA.
    BETNOTI.
    BANGRIPOSI.
    UDALA, AND
    BADAMPALIWA.
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STATE : ORISSA CATAGORIC OPERATIONS CHART +----verbal or written complaints---->---+ VILLAGE : | BLOCK / SECTION : -caretakers maintain log | sheets & report failures | | - maintain complaint/| to block mechanic | | repair register. | - summon the mobile | team from the sub-SUB-DIVISION : | division office. - maintain the spares store. - provides mobile team +--+ support to the blocks. | | | DISTRICT / DIVISION : | - prepares progress and status reports for | | - procure spares. | | - commission new HPs: | divisional offices | | | - commission new HPs;| +-|----- | | - accounts of establ-| Requests for mobile van-<-+ | ishment & other ex-| peditures, +-Indents for spares--->---- - progress reports to | & progress reports | Circle/CE's offices| STATE HEAD QUARTER : - overall supervision +---Supply HPs-->---+ of HP programme. - procurement of HPs. |---Progress reports--<--+ based on district requirements. - preparation of state ! level summaries, for status of HP programme |---Schemes for-->-- annual budgets for & | funding balance sheets for HP programme in the state. | --- Funds---<---+ CENTRAL GOVT.: - overall review of the state level operations, - national policy and

fund allocation.

state headquarter level in keeping with the districtwise requirements. The annual plans are prepared by the tuberwell planning cell of the chief engineer's office at the state headquarter. The execution of the installation plans, prepared by the executive engineer, tubewell planning cell of the chief engineer's office, are monitored by the monitoring cell of the same office. The monitoring cell is headed by a superintending engineer, who apart from the handpump programme also monitors execution, operation and maintenance of all other schemes of the department. The installation of handpumps is done by the district/division offices, for which they have departmental teams.

The procurement of spares is done by the district PHEO offices depending on their needs. The division offices are allocated funds at the rate of Rs.50 per pump.year; by the state govrnment. The stores are maintained but in some cases the largely by the division offices. sub-divisions also maintain sub-stores for operational convinience. The saperes are issued to the section officers (junior engineers) against indents. The mobile installations toams are for common repair/maintenance of handpumps.

The department has trained one caretaker in every village, who voluntarily does above the hole preventive maintenance for all the pumps. He also forwards complaints on deseased pumps to the block office. The block mistry registers the complaint in a complaint register, and summons the mobile team from the subdivision office for repairs which he can not rectify. The deployment of the mobile team is crises or complaint based.

The reporting from sections (JEs) to the division offices is done through respective sub-divisions, on a weekly basis. Monthly reports compiled from weekly reports are submitted by the EE to the Circle (SE's office) and SE, monitoring cell (Chief engineer's office). The formats used for reporting are attached at Annexure no.7/vol.1.

4.4.3 Field visits & on-site observations :

The central team visited the state in the last week of Jan.1989. Water supply to the entire district, townships and also the villages was under the PHED Executive Engineer, PHE Division, Baripada. The division is further divided into three sub-divisions and twelve sections. One section office provides service to a number of blocks. The entire district consists of twenty five (25) blocks.

The village visited was called Rajabase, and fell under Saripada sub-division. Three HP installations were visited ad all of them were found to be in working order with a reasonable drainage arrange ont. However the village caretaker and his log sheet was not axialable for scrtiny. It was reported that the caretaker level operations and record-keeping thereof was not functional. Reportedly, the villagers lodged there complaints about handpump with the block fitters or the section officers (JEs). The complaints were registered in a complaint cum repair record register, maintained at the block office. The Kardex cabinet located in the Baripada sub-division office was inspected by the team and it was observed that, most of the installation data was filled in.

In absence of the village caretaker and the section officer, a response to the questionaire was provided by the sub-divisional officer. Part of the questionaire relating to district level operations was responded to, by the EE. PHE division, Baripada. At state headquarter level the team had discussions with the CE. PHED; SE, monitoring; and the EE, monitoring. The responses at various levels of the organization were recorded by the central team and the same are reproduced under Annexure no.8/vol.1.

DIAGNOSTIC SITUATION ANALYSIS

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5.0 DIAGNOSTIC SITUATION ANALYSES :

For a proper analyses of the situation, it is very essential to have major findings of the study, which will enable one to make catagoric diagnostics. Therefore this chapter is presented under two sub-heads viz;

Findings of the study, and Diagnostics.

5.1 Findings of the study :

Major findings of the field visits of the central team, and from the response to the questionaire at various levels; are described below.

- a. The structure and nomenclature of the organizations, involved in the handpump programme in sample states differs from each other.
- b. The village level satup is limited to, only the village or pump caretakers, with the record keeping mechanism being available in the form of 'Caretaker's Log sheets'.
- c. The log-sheets are either unused, or missplaced, or not provided.
- d. The complaints on handpumps are mostly registered by the users or public representatives. All villages seem to have a day-to-day link with the revenue block offices.
- e. The block mechanics, in absence of conveyance seem to rely heavily on the mobile team.
- f. Though the provision of block mechanics, in general, is at the rate of 1 per 50 pumps; the same for mobile teams is in the order of 1 per 1000 to 1500.
- g. The most popular record keeping mechanism at the block offices, wherefrom handpump services are sought by the users, is the Complaint cum Repair record register.
- h. The Kardex cabinets have been located at either the block or sub-division offices.
- i. For majority of pumps, the installation details are entered in the Kardex forms.
- j. Details for only major repairs carried out on the handpumps are entered in repair records of the Kardex.
- k. No effective mechanism of carrying out preventive maintenance of handpumps, and record keeping mechanism thereof, eixsts in any of the sample project areas.
- 1. Except for Dharmapuri in Tamil Nadu, the authorities do not seem to have paid special emphasis on the filling up of Kardex formats.
- m. The Kardex system is being operated as a statute, rather than as an operational requirement.
 - n. All levels of the administration were unanimous

about the desirability of Kardex system, but aggested modification of formats to fulfill the operational requirements.

5.2 Diagnostics:

Of all the operating levels of the handpump repair and maintenance programmo, the villages with their weak infrastructur are observed to be the most fragile link. The authorities have not been able to get entered every reapir on a handpump in the caretaker's log sheets. This is because, they do not seem to have sufficient control to ensure that the caretakers remain present at the time of the repair. The caretakers, inspite of the training seem to have failed to appreciate the importance of the log-sheets, and hence the team came accross situations wherein either the sheets were misplaced or unused.

Inspite of the diversity of the organization setups in the sample states, the Kardex system does not seem to have faced any problem of location. Primarily the system being a recording mechanism for demand and delivery of handpump repair services, for around 600 odd pumps by a single unit. Because the least count of the present cabinets is, what is mentioned above; at many block offices they are underutilised.

Among all the establishment units, the Block offices, and their likes (Mandal, Mandal Panchayat Unions, and Union Panchayats) were observed to be the most active participants in the overall programme of handpump maintenance. These obviously should become the focal points for any system of handpump maintenance programme. Almost every village seems to have day-to-day contact with these offices, and find it convinient to demand handpump repair needs here. Moreover because these are the revenue offices of the government, these have a reasonably good office and personnel infrastructure, which can be effectively used for maintenance of a book-keeping system like Kardex, with little redistribution of work in the existing personnel setup.

The biggest advantage of the Complaints cum Repair record register over the present Kardex formats is that, the entries are sorted on time/period attributes. Whereas the entries in the Kardex formats are indexed on the individual handpumps. The operational requirement for material and complaint accounting, for the handpump programme; is planned, executed, reported, and reviewed on a time attribute, viz; Weekly, fortnightly, monthly, and annually. To put it simply, anybody at the block

office wanting to prepare a weekly report of the handpump repair activities has to scan through the entire pack of six hundred odd cards (600). On the contrary the popular Complaint cum Repair register provides a ready tool for the same. Though the Kardex in its present form provides an excellent tool for maintaining history sheets for individual handpumps, it fails to provide a ready operational support to the establishment engaged in installation and maintenance of the handpumps.

Because of the inability of the present Kardex format provide a ready material, services accounting, reporting tool to the establishment; it is really not utilised by them so far, in the sense that for practical needs the conventional registers are used. Rather than becoming an operational requirement, it is looked upon as a statutory burden by the district administration. On the contrary, the parellel system of Complaint cum Repair registers, largely because of their 'Time-indexed' nature of the information, has become more popular. Admittedly, the 'Individual Pump-indexed' information, avialable from the present Kardex formats, is also importnat for a detailed accounting and analyses of the it is also essential to reapir operations: fulfill the operational demands bу suitably supplimenting the present system.

The team also came accross a common complaint, that the present formats devoted too much space for recording borewell details, and provided insufficient space for details of spareparts used. The codification of spares, and provision of separate columns for commonly used spares, which would help in maintaing a catagoric account of spareparts was welcomed by all.

Other important operational requirement of the administration is the book-keeping of the spares-store operations. In fact, the Kardex-like systems have always been associated with material and spares stores. There is no reason, as to why the existing Kardex system should not be expanded to integrate the functions of the so called 'Stock ledgers' or 'Stock Registers'.

more area of interest in the whole affair observed to be the reporting procedures at various Though all the administrative levels of establishment seemed very particular about the numerous weekly/fortnightly/monthly reports being submitted right from blocks to the state headquarters, it was felt that thses reporting procedures could be revamped, to make them more purposoful by standardization, redefining the periodicities, and suitable making them computerization at the state head-quarter level.

One would have liked to avail the help of a computer, which would have easily solved the problem of, above stated, differing sorting requirements on the data. But the fact of the matter is that, a limited computer facility, in the form of an ISM/PC XT; is assuredly available only at the state head-quarter level. In the avilable circumstances, it would be portinent to keep the role of computers to the level of state headquarters.

In view of the magnitude of the programme, under which millions of handpumps are being installed all over the country, a completely government managed maintenance system would mean a major implication on the national resource allocation. Acceptance of the popular demand.of providing 1 mobile van for 500 handpumps, would work out to a capital expenditure of Rs.300,000,000/- for a million pumps (at the rate of Rs 1,50,000/- per van). Similarly the provailing expenditure rate of around Rs.400/- per pump.year; which works out to an annual recurring burden of Rs. 400,000,000/- per million pumps; makes it necessary to have a standardised information system for the programme management, and to pay serious to the development of village maintenance system.

RECOMMENDATIONS AND THE PROPOSED SYSTEM

6.0 RECOMMENDATIONS :

The ultimate objective of the government, in the handpump maintenance programme; is to establish a completely VLOM environment. However the currently prevailing systems in different states, incorporate a largely state-managed maintenance setup. The description of the system proposals made hereunder are in keeping with these largely prevailing setups. We foresee the role, of government bodies, as the suppliers and monitors of quality spares, at subsidised rates, to the users in a VLOM environment. In either situations the proposed system, we believe, is designed to provide a powerfull management tool.

From a thorough evaluation of the demonstration projects, put into operation in five districts of the four states, certain advantages and disadvantages of the existing Kardex system have come to light. By far the biggest achievement of the present Kardex system is the fact that all the present users are unanimuos on the the desirability of a system of this kind. It is interesting to note that, inspite of this large vote for the system, because of its dimensional, and structural disagreement with the ground conditions and operations; it has not susceeded in replacing the parellel systems and becoming an operational requirement of the Handpump maintenance programme.

The prime requirements of a system like Kardex can be,

t - convinient location,

appropriate dimensional design to suit the location and the target units in its influence area, adequecy of formats to provide a ready operational and analyses tool, and

 $\mathcal{A}_{ extsf{-}}$ ease of handling.

This apart, it has to be understood that, Kardox alone can not become the complete system. Neverthless it can become an important component of the overall system. In the present context, when the community participation in the handpump programme is largely of an assortive beneficiary, and that of the govrnment is an efficient server; it is desirable and feasible, to maintain an accountable and efficient organization.

In keeping with the overall format adopted for evaluation of the demonstration projects, the recommendation of the proposed system are also made under three heads viz:

- functions,
- Organization, and
- operations.

The first part deals with the functional requirements of

a desirable system in view of the ground conditions. The second part deals with the manpower and facility allocation for appropriate functions under the proposed system. The last part of this chapter deals with the operations of organization proposed in the preceding chapter.

6.1 Functions :

The catagoric function-chart for various levels of operation of the handpump maintenance programme is presented in Annexure no.7/vol 2. The village level functions are limited to tightening of bolts, and greasing of chain by the caretakers, and timely registration of complaints at the parent block office. It has been observed that almost all villages have a day-to-day link with their revenue block offices, which makes them an ideal location for am handpump service counter.

Inspite of the different-sounding organizational setups provailing in differnt states, it is easy to identify an office, equivallent to the so called Revenue Slock. Traditionally these offices have a well established personnel and office setup, and also have a long cultivated rapport with the village folks. In the proposed system, these are considered to be focal points of the entire handpump maintenance programme. All important functions like registration of complaints, indenting for spares, deployment of mechanics/mobile teams, record-keeping of the maintenance operations and also their evaluation; are proposed to be located at the block offices.

The most important function at the district level administration is procurement of quality spares in accordance with the actual requirements. The installation of new handpumps is costumarily a district controlled operation, and hence the installation details of handpumps have to be transported from there to the block offices or its likes. The entire fund and material accounting of the handpump maintenance programme is a district level function.

The state headquarter apart from procuriting and allocating new handpumps, has important functions like funding, evaluating, and monitoring the district level operations.

The central authority's concern is evaluation of the programme for determining national policies and specialised funding.

6.2 Organization:

It was observed by the central team during their field visits, and it also holds true as a general observation, that there is an acute need for a dedicated manpower setup with clearcut allocation of resources and responsibilities at appropriate levels in the state administrations for handpump programme. The committee has come to an agreement on proposing a well defined personnel and tacilities structure, as indicated in the Annexure no._8 /vol.2

6.2.1 Village :

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The village level setup is suggested to be maintained as it is, and further supported by training and mass communication measures to provoce larger community participation in the various aspects of handpump programme. The state establishments are equivocal on the futility of having a village level Kardex system, which to some extent, is Justifiable; in view of the pevailing design of Kardex, and pump densities in the villages. But for preparing a firm basis for the village level maitenance system, it is necessary to have a book-keeping mechanism at village level. The committee proposes providing log sheets which will be housed in the inspection cover of the handpump.

6.2.2 Block offices:

Inspite of the major role of the established sctups, like division, sub-division, and section offices; of the state PHE Departments; the revenue block offices, their likes in almost all states, have remained the focal points of User-Server interaction pertaining to the handpump maintenance programme. The committee fully recognises this fact, & it is suggested that these (the block offices and their likes viz; Mandal Panchayats, Union Panchayats etc.); be retained as nerve centres of the proposed system. The users would find it convinient to interact with the server organization, be it the Tamil Nadu like collectorate owned, or the conventional PHED setup; through these offices. Moreover these offices, traditionally and factually, have clerical strengths, which are proposed to be borrowed for limited book-keeping functions regarding the handpump programme. overall operations shall be under the Block Devalopment Oficer or the Mandal Development Officer or the Mandal Secretary, and he will make available a clork from his ostablished setup, for a couple of hours every

day. In addition, a trained handpump mechanic will be posted at every block (henceforth 'Block' is used to mean 8lock and/or Mandal Development Office and/or Union Panchayat office and all similar revenue units in various states).

6.2.3 Proposed Kardex cabinet :

The Kardex cabinets shall be kept at every block and the mechanics will be fully equiped with a Tool Box fitted on a bycicle. The Kardex cabinets are proposed to be kept at these offices, which obviously call for some dimensional modifications over their present form. The number of pumps under the jurisdiction of any block office are observed to be in the range of 50-100. Therefore the Kardex cabinets shall be built of modules consisting of three (3) trays each. The reorganization of the Kardex cabinet is diagramatically shown in Annexure no.10/vol 2. It is proposed to consist of duplicate entry forms (Annexure no.2/vol.2) for the 'Time-indexed' information; with top form, in a pair, being tarable for onward submission; in the second tray of every cabinet. The first tray shall consist of,

- isometric of every part of HP with its description and codification, and
- full Kardex system operation and training material The third and lower trays shall consist of 'Pump-indexed' information consisting of two parts viz; the installation information, and the repair/maintenance information. The existing format of pump-installation card shall be continued, but other format, shall be replaced, by three (5) sheets of Annexure no.3/vol.2. Each tray shall consist of information sheets for fifty (50) pumps. Other structural design features of the old system, which provide a ready access to a particular catagory of information shall be retained.

6.2. Control-Block office (CBO):

For a group of blocks, accounting together for around 1000 pumps, the best established and conviniently located amongst them (block offices) shall be treated as the 'Control Block Office' (CBO) for the handpump maintenance operations. An AE or JE from the engineering staff cadre of the district administration, shall be appointed at every CBO. The CBO shall be equiped with two mobile vans (at the rate of 1 per 500 handpumps), with one (1) driver, and two (2) helpers with each of them. For all service calls by the mobile van, on the blocks, the concerned block-mechanic shall act as the

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mobile team mechanic. The necessary spares for the group of blocks shall be stocked at this office. Every vehicle will maintain a register consisting of forms Annexure no.4/vol.2; for accounting of their daily activities.

Apart from the Kardex cabinets the CBO shall also maintain an Indent Book and Stock register Annexure no.1/vol.2; for accounting of spares.

6.2.5 District office :

At district level a full time personnel setup of,

- one JE/AE,

- one clerk, and

one peon) under the overall controll of the EE/AEE, shall be dedicated to provide a software support to the handpump programme (installation and maintenance). A full fledged stores for properly stocking the new HPs, procured by the SHQ, and spares for maintenance of HPs in the district shall be provided at every district. The district office shall maintain a file, holding copies of 'Installation cards' for each handpump in the district. A catagoric capital goods and spares account shall be maintained at the district stores as per format no.1. An inspection cum spare carrier vehicle for the district office (Mahindra 'Cowl chassy with trolley'), shall be provided for the handpump programme.

6.2.6 State headquarter :

At this level an overall controll of the operations by a Chief Engineer, through an officer of the rank of Executive engineer is envisaged. An AEE/DEE shall be a full time appointee, in this office, exclusively for handpump programme (installation and maintenance) in the state.

6.3 Operations:

These have been deliberately split into two heads, to segragate the routine programme operating practices and the specific MIS practices.

6.3.1 General practices

Though there have been references made to the general operating practices, at various levels of the proposed organization in the previous section of this chapter; a catagoric account of these is given in Annexure no._8_/vol.2. The presentation is rather self expainatory and should not need any further elaboration.

6.3.2 MIS practices :

A catagoric presentation of the MIS practices (record keeping, evaluating, and reporting) is made in Annexure no._9_/vol.2. Salient features of the proposed system are,

a) The block clerk has to register only complaints on handpumps in the Kardex, during fixed hours in a day.

b) The block mechanic has to look for complaints every morning and decide his daily activities. At the end of the day he has to enter an account of his day's work in the Kardex.

c) Every time the mechanic seeks help of the mobile team/van, it would be his responsibility to fill, or get filled, the vehicle log-book (format no.4).

d) The second tray of the Kardex provide a ready mean of preparing weekly reports (tare the duplicate sheet from the second tray of the Kardex) for submission to the CSO.

e) From the weekly reports it is convinient for the JE/AE in charge, at the CSO, to prepare the monthly reports Annexure no.5/vol.2; for submission to the district office.

f) The monthly report format can also be used for blockwise quarterly district-report to the higher offices (Circel(CE's offices).

offices (Circel/CE's offices).
g) The proposed Kardex formats provide a catagoric information storage and retrival facility, which is indexed/sorted, both chronologicaly and pumpwise; and should prove to be a strong operating tool for optimization of the handpump programme.

6.3 Follow-up activities :

On formal acceptance of the proposed system, a detailed system specifications, and operating manual for proper implementation and engineering of it will be prepared. Among other things the followup activities shall consist of,

- design of new Kardex cabinets,
- printing of new Kardex formats,
- preparation of operation manuals,
- preparation of training material for the system, and
- action plan for implementation of th system.

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ANNEXURE No.1/ Vol.1

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW : INTERVIEWER: Mr.C.Ganapati, Asst.Adviser, GOI; and A.C.Mudgerikar RESPONDENT: Mr.Kalyan Sundarum, BDO, Perundurai Union Panchayat.

Sr.no.		! Answer	! Observations and remarks
1.00	!NAME OF VILLAGE:	! Aygoundampallayam	!A Panchsyat Union for a group !of villages, under the Block
2.00	!NAME OF TALUK:	! Perundurai	!Development officer. !The Union Panchayats are under
3.00	!NAME OF BLOCK / MANDAL:	! Perundurai	Ithe administrative control of tone of the number of divisions
4.00	!NAME OF DISTRICT:	! Erode/Periyar	!, in which the district is !!
5.00	!NO.OF HANDPUMPS:	! [6]	!
6.00	!VILLAGE LEVEL OPERATIONS :		!
	!How many caretakers/village !level mistris are in	! (6) !	!Caretakers mostly appear to be !preoccpied, but the Mandal
6.02	!operation in your village : !Is there anybody incharge at !village level (Panchayat	! ! Yes !	!members are quito active. !The complaints on individual !pumps are accepted only from
	!personnel) : !If yes, who :	! !Panchayat President.	!Mandal members.
	!Has any of the following is !baing supplied to the village !administration for 0 & M of !pumps ,	! ! ! !	!The preventive maitenance role !of the caretakers is almost !non-existant. !It is generally believed that
	!- grease	! No !	!the responsibility of repairs !is of the Govt.
	!- minor spares !- tools	! Yes (2 spanners)	!The caretakers logsheets are
	!- funds !- what is the source of such	! No !Asst.Executive Engr.	!normally lost or filled-in
	!supplies	! Collectorate,	1 in requestery
<u>!</u>	(block/subdivision/district)	! Periyar	!
!	caretaker/panchayat personnel	!Union Panchayat.	! Well printed complaint cards !have been supplied by UNICEF.
	report the need for major		!but complaints are lodged on !any piece of paper.
į.	Is there anybody who receives complaints from users and/or	!	!Mandal Members receive verbal !complaints to be passed on to
	the caretakers (at the Panchayat office)		!the pump Mandal secretary at: !the Mandal office.
6.07 !	If yes, who:	! nil	!Though preprinted complaint
	How long does it take to	! One day	cards are made available to

	!reach a complaint from the !users/local caretaker to the !block office :		the members, the complaints lare observed to be on plane !paper in regional language.
	!Do you have any register or !other means (at village !lovel) of maintaining records !of. !- installations!	! log sheets)	!The caretakers log sheets are !mostly blank, and many a times !lost. Caretakers log-sheets !are not really cared for. !
6.10	!Is there any preventive !maintenance (tightoning of !bolts/nuts, greasing of chain !etc.) and records thereof :	! No	!There does not appear to be !regular preventive maintenance !undertaken by the caretakers.
. !	!Kardex cabinet, where will !you prefer it to be located	!low, & village level! !setup to operate the!	!

! 7.0	:SUB DIVISION LEVEL OPERATIONS	! BIDAR !	
! 7.0	!No.of villages covered by	! [48] !	\$
	!Kardex system : ! !No.of.pumps covered by Kardex ! !No.of villages and pumps not	~ -	
7.04	!yet covered by Kardex: !No.of handpump mistris in !your block / Sub Division:	caretakers: 361	
! 7.05 !	: !Who provides the input data !for the Kardex :	! fitter / machanic !	
! 7.08 ! !	!Who fills in the installation !and maintenance data in the !Kardex, how frequently:	!JE/AE, of parent Div! ! [monthly] !	• • • • • • • • • • • • • • • • • • •
! 7.07 ! !	!Is every repair by the !(caretaker/mistry/mobile !team) entered in the Kardex :	!8lock level fitter. !	
! 7.08 !	!In the attached Kardex format !indicate the columns, which !are normally filled, with	ling below ground det!	. <u> </u>

! !	!'/'mark, and with 'X', if not !filled in regularly :	!in.	!
. 7.09 !	!Are you informed of every new !installation in your block, !and are these entered in the !Kardex :	!Entries are made in	
! 7.10 !	!Who does the reviews and !analyses on the KArdex !information :	!the parent division.	!apperantly nobody seemed to be !filling in the analyses cards !in the Kardex.
7.11 ! !	!Whom do you submitt the !reports (attach format and !quote it as an annexure no.), !and at what periodicity, !- Kardex based!	! Weekly reports ! [sample copy at ! Annexure no.1] ! Yes ! Registers	
7.12	!records thereof kept, in the	! The caretakers are !expected to do the !preventive maintena- !nce, but is observed ! to be non existant	!
!	!conveyance for the mistry	!No conveyance is so !far provided by the ! ladministration.	<u>.</u>
	!How long does it take for the !block office to respond to !any compaints from the date !of receipt, !- longest!- Average(days)	cne week three days cne day	
7.16	in handling your spares !	Yes No, mostly the stock! register is rellied! upon.	
:	Do you submit indents for the !spares and consumables to the !district office (please attach sample proforms):		the second property of the second
	Funding for the payments to ! staff & maintenance of pumps, !	From general panchay! at funds.	

! ! ! ! ! ! !	!- source of funding !- at what monthly rate and on !what basis (per pump or per !personnel of various !catagories)	! DRD office !Rs.350 per pump.yr. !roleased in 2/3 annu !al installments. !	
! 7.19 ! !	!Do you think that the present !Kardox formats are adequate !to fulfill your (management / imenitoring / reporting) !requirements :	! requirement	! ! ! !
! 7.20 !	!Do you have any suggestions !for improvement of the system !(give details separately) :	! Codification of ! and emphasis on ! spares utilised	! ! !

CUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW : INTERVIEWER: Mr.C.Ganapati, Asst.Advisor, GOI; and A.C.Mudgerikan RESPONDENT : Mr.Kalyan Sundarum, 800, Perundurai Union Panchayat. 8.00 !DISTRICT LEVEL OPERATIONS : ! 8.01 !No. of blocks : !SUB-DIV:3 / UNIONS:2! ! 8.02 !No.of villages : [342] ! 8.03 !No. of Kardex units/ no.of [4/TOTAL:2899] !pumps covered / not yet !covered) : 8.04 !No.of installation teams ! Nil, done through !(with vehicle) contractors 8.05 !No.of repair teams [3] !(exclusively for repairs) 8.06 !No.of persons per team with !their avorage salaries/year, !- driver [1] !- mechanic..... [1] !- mesan [0] !- others ! [electrician:1] 8.07 !Average no .of pumps attended ! [4] !to, by the reapir team per 8.08 !Repair operations of the Crises based !mobile teams (crises based / !route based) :

no

! 8.09 !Do you have a store for

8.14	!organization and their !functions : !	!No, the stores are !maintained by block/!Union Panchayat/800 !offices. ! !Vehicle repairs are !done by dist.worksho!!ps. !Only fuel charges at!!Rs.250 per veh.mnth.!are made by 800s, to!the dist.workshops.	s.
8.14	!format): !Do you maintain a store (for !HP). If yes, attach a !description of the !organization and their	!maintained by block/!!Union Panchayat/800 !	
		! ! !	
		i no	· !
	!of spares !- to fulfill the reporting !requirements to the higher !office	Yes	
	!- botter anticipation and	! No	
	!- planning of preventive	! No	; ! !
	!- book keeping of the repairs	! ! Yes	<u>!</u> !
8.12	lin , I- maintaining records of !installations and aging of	! ! ! Yes	
	!- indents received from !villages !- anticipatory (based on !experience)		
8.11	!Bases for procurement of !spares , !- kardex records	! no ! ! No	! ! !
	!If yes, staffing pattern of !such stores (give an !organogram with respective !functions) :	no applicable ! !	! ! !
	8.12 8.13	!organogram with respective !functions): 8.11 !Bases for procurement of !spares , !- kardox records !- indents received from !villages !- anticipatory (based on !experience) !- 8.12 !Has the kardex system helped !in , !- maintaining records of !installations and aging of !pumps !- book keeping of the repairs !and replacements !- planning of preventive !maintenance schedules !- botter anticipation and !timely procurement and supply !of spares !- to fulfill the reporting !requirements to the higher !office !- 8.13 !Do you receive indents for !installations and spares from	8.10 !If yes, staffing pattern of !such stores (give an !such stores (give an !such stores) : !such stores (give an !such stores) : !such stores (give an !such stores) : !such stores !suc

!	!reports from block on !installations and repairs. If !yes, at what interval and in !what format. How far Kardex !been helpful to the blocks & !you in this regard :	!monthly transfers fr! !cm PHED. !Repair reports:month! !ly, mostly based on ! !complaint & master ! !registers.	 Y
8.17	Do you have any record tkeeping mechanism viz. tregisters, kardex or otherwise t(please attach sample sheets) t:		
8.18	!Who is overall incharge of !operations at district level !(give a complete organogram !with functions and !responsibilities) :	!PA to dist Collecter! !/PA(PD), assisted by! !Asst.Ex.Engineer dep! !uted from PHED.	· · · · · · · · · · · · · · · · · · ·
8.19	!Is anybody from your office !visiting the block office to !analyse the Kardex data.If !yes, who and at what !periodicity :	! No ! ! ! ! !	
8.20	!How do you rate the Kardex !system for overall sucess of !HP programme :	Destrable	
	· · · · · · · · · · · · · · · · · · ·	•	•

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW: INTERVIEWER: Mr.C.Ganapati, Asst.Adviser, GOI; and A.C.Mudgerikan.RESPONDENT: Mr.M.R.Chandran, Asst.Director (WS), CRD, Tamil Nadu.

!	- <u> </u>	_[ļ — — — — — — — — — — — — — — — — — — —
! 9.00 !	STATE HEADQUARTER LEVEL	<u>!</u> !	
! 9.02	!Name of state : !Number of districts : !No.of villages where Hp !schemes are in operation	! Tamil Nadu ! [19] ! villages: 12648 !no.Mark IIs : 63729	
9.05	!Annual budget for 0 & M of !pumps : !Actual annual exponditure , ! salaries of personnel !comploied on HP schemes	!Totla budget for HP !O & M is Rs.350 per !pump.year; !Actual expenditure !is at Rs.450 per !cump.year.	

!	!installation/commissioning of !HPs!- on consumables and !conveyance!- on spares!	! ! !	! ! !
9.07	!Exclusive organization head !(and his support staff). !Attach organogram :	!Mannaged by an Asst. !director with non !technical cadro.	
! 9.08 ! !	!	!Receive only reports !of installations, & ! O & M expenditures !from Dist.collectora !tes every month. !	! !
1	!district offices. If yes, who !prepares the PRs and Tenders, !who approves these, and how		!
! ! ! !	!	since 1987	
! !	!- distribution of spares !(essential/useful/not useful) !- reporting and monitoring !needs (essential/useful/ not !useful)	useful ! ! useful ! ! useful !	
! . !	- personnel and administration (cosential/usoful/not usoful)	ncne !	
! !	Do you receive any menitoring ! reports from your district ! functionaries,	Yes !	
	If yos, ! : at what interval!	: fortnightly !	- ·

1.	! in what format	! Annexure 3	!
1 9.13 1 1 1 1 1 1 1 1 1 1 1 1	!What, in your opinion, is the !best way of handpump !maintenance, !— totally village based with !adequate supply of spares !! !— village based with backup !services from block! — block based (mobile !mistris) with caretakers in !villages! — totally block based! — totally block based! !— totally block based! !— totally block based !! !— other, if any (please !describe)!	!tiered system, with !a HP fitter at eve-	! ! ! !
! 9.14 ! ! ! !	!Your suggestions regarding !the Kardex system, !- location !(village/block/district) !- reviews !(monthly/bimonthly/quarterly) !- format (attach sample and !quote as ann.no.)	!8lock>Div.: weekly! !Div>Dist:fortnight!	! There is a need for deputing lone technical officer of the !rank of Executive engineer !from the PHED cadre.

ANNEXURE No.2/ Vol.1

Land Contract

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW :

INTERVIEWER: Mr C.Ganapati, Asst.Adviser, GOI / A.C. Mudgerikar. RESPONDENT: Mr.Vishvanath Sustry, DEE, Sangareddy ZP division.

!	Sr.no.	! Question	! Answer	! Observations and remarks !
:	1.00	!NAME OF VILLAGE:	! Ramchandrapuram	! A Pachayat Union for a group !
!	2.00	: !NAME OF TALUK:	; ! da	lof villages, under the Block ! !Development Officer. ! !The Block/Union Panchayat is !
!	3.00	: !NAME OF PANCHAYAT UNION :	! Sangareddy	!under the administrative cont-! !rol of a Division office. !
:	4.00	NAME OF DISTRICT:	: 1 Medak	! ! !
!	5.00	NO.OF HANDPUMPS:	! (5) !	i ! ! ! ! !
!	6.00	VILLAGE LEVEL OPERATIONS :	!	!
!		How many caretakers/village lovel mistris are in	[5]	!Caretakers mostly appear to be! !preoccpied, but the general !
!	5.02 !	operation in your village : Is there anybody incharge at village level (Panchayat	! ! No !	!public is quite active. ! !The complaints on individual ! !pumps are lodged with the Man-!
!		personnel): If yes, who:	: ! [-]	!da'l offices and recorded in ! !complaint registers. !
** ** ** ** ** ** ** ** ** ** ** **	1 1 1 1 1 1 1	Has any of the following is being supplied to the village administration for 0 & M of pumps	Yes Nuts/bolts Yes (2 spanners) No Sub-Division, Zilla Parishad, Sangareddy/Medak.	!The preventive maitenance role! !of the caretakers is almost ! !non-existant. ! !It is generally believed that ! !the responsibility of repairs ! !is of the Govt. ! !The caretakers logshoets are ! !normally lost or filled-in ! !infrequently !
1 1	1 o 1 i	caretaker/panchayat personnel! report the need for major	it on to the mandal mechanic for compl-	! Well printed complaint cards ! !have been supplied by UNICEF. ! !but complaints are lodged on ! !any piece of paper.
!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	10 11 11 12 07 11	Is there anybody who receives ! complaints from users and/or ! the caretakers (at the ! Panchayat office) [f yes, who :		! ! ! ! ! ! !Though preprinted complaint !
! 6		low long does it take to ! reach a complaint from the !	Two days	!cards are made available to !!!the members, the complaints !

1 .	!usors/local caretaker to the !block office :	!	!are observed to be on plane ! !paper in regional language. !
. 6.09 !	100 you have any register or lother means (at village flovel) of maintaining records lof.	! Yes (caretaker's ! log sheets) !	!The caretakers log sheets are ! !mostly blank, and many a times! !lost. Caretakers log-shoets ! !are not really cared for.
!	!- installations !- 0 & M functions	! Yes ! Yes	!
1 5.10 ! !	!Is there any preventive !maintenance (tightening of !bolts/nuts, greasing of chain !etc.) and records thereof :	!are maintained.	!There does not appear to be ! !regular preventive maintenance! !undertaken by the caretakers. !
!	!If every village is given a !Kardex cabinet, where will !you prefer it to be located !(Panchayat office/village !school/primary health !centre/temple) :	!low, & village level !setup to operate the	!No definite setup available at! !the village level. This will !!have to be kept limited to the!!caretakers log-sheets.

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW: INTERVIEWER: Mr C.Ganapati, Asst.Adviser, GOI / A.C. Mudgerikar. RESPONDENT: Mr.Narsing Rao, AEE, Circle office, Hydrabad.

!	7.00	SUB DIVISION LEVEL OPERATIONS	! Ramchandrapuran	n!Mandal Panchayat !
!	7.01	!No.of villages covered by !Kardex system :	! [7] ·	!Entire operation at this level! !is under the adminitrative con!
!	7.02	!No. of pumps covered by Kardex:	! [55]	!rol of the Mandal President & !
		!No.of villages and pumps not !yet covered by Kardex:	1 4 / 3 partly !	!Mandal Davelopment Officer. ! !An AE/JE is in charge of oper-!
!	7.04	!No.of handpump mistris in !your block / Sub Division:	! Manda 1 : 1	!attached to a Sub-division. !
!	7.05	!Who provides the input data !for the Kardex :	! Mandal mechanic ! & mobile team	!Mandal mechanics have to hear!!
!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	7.06	!Who fills in the installation !and maintenance data in the !Kardex, how frequently:	! do ! [manthly]	!have any conveyance to enable ! !him to quickly attend reair ! !calls.
!	7.07	!Is every repair by the !(carctaker/mistry/mobile	! presently none	
!		!team) entered in the Kardex :	Company has a second second second second	The second of th
!!!	7.08	lindicate the columns, which	!ing_below ground det	! The complaint registers and ! !stock registers are main tools! !for operating purposes. !

:	!'/'mark, and with 'X', if not !filled in regularly :	!carried forward.	!The data is then transferred !to the Kardex formats.
7.09	!Are you informed of every new !installation in your block, !and are these entered in the !Kardex :	! Yes !Entries are made in !the master registers ! Exported to Kardex	1
7.10	!Who does the reviews and !analyses on the Kardex !information :		!So far, in no case the analys- !es part in the Kardex is comp- !leted.
. 7.11 	!Whom do you submitt the !reports (attach format and !quote it as an annexure no.), !and at what periodicity, !- Kardex based!	!AEs of Sub-divisions !submitts menthly re- !ports to the Ex.Engr !at Division offices. ! partly !Complaint register	<u>!</u> !
7.12	!Is there any preventive !maintenance undertaken and !records thereof kept, in the !Kardex by the block !functionaries :	! The caretakers are !doing the preventive !maintenance, but no !records of it are !maintained.	1
; ! 7.13 !	!What is the mode of !conveyance for the mistry !(motor cycle/ Sicycle/ Sus) :	!No conveyance is so !far provided by the !administration.	
! ! ! !	•	!with EEs; i.e. Div-	! They are aiming to have one !!sion offices which has so far !!not been possible. !!
! ! 7.16 !	!spares store : !Does the Kardex system help !in handling your spares	!are kept with mech. !No, currently no es- !tablished procedure !	!Mostly the spares to the Mand-! !al mechanic is ad-hoc basis. ! !Mostly the stock registers & ! !the indents received from the ! !Mandal offices are relied upon!
<u>!</u>	!spares and consumables to the .		
			For all engineering operations! including minor irrigation wo-!

! !- source of funding! ! - at what menthly rate and on ! !what basis (per pump or per ! !personnel of various ! !catagories)	! Zilla Parishad. ! Rs.365 per pump.yr. !	!rks,the overall administration! .!of works & finances are hand!-! !ed by the Ex.Engr.of the pare-! !nt division. !
17.19 !Do you think that the present !Kardox formats are adequate !to fulfill your (munagement / !menitoring / reporting) !requirements : !7.20 !Do you have any suggestions !for improvement of the system !(give details separately) :	! ! Emphasis on spares	

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW: INTERVIEWER: : Mr C.Gonapati, Asst.Advisor, GOI / A.C. Mudgerikar. RESPONDENT: Mr.Vishvanath Sastry, DEE, Divisional stores; & MCC.

8.00	!DISTRICT LEVEL OPERATIONS :	! Sangareddy Divn.	!
	!No. of blocks : !No.of villages :	The state of the s	!Their is no exclusive setup !for HP programme at this level
! ! 8.04 ! 8.05 ! 8.05	!No. of Kardex units/ no. of !pumps covered / not yet !covered): !No. of installation teams !(with vehicle) !No. of repair teams !(exclusively for repairs) !No. of persons per team with !their average salaries/year, !- driver !- mechanic !- meson	! [4] ! !	!To fulfill the norm of one ve- !hicle for 500 pumps, they will !need 12 mobile teams. ! At present rate of provision !every mobile team has to atte- !nd to almost 1500 pumps, and !even if a team manage to atte- !nd to 5 pumps every day, it !will end up attending to each ! pump once in a year.
	!Average no .of pumps attended !to, by the reapir team per !day :	! [4] ! !	
	!Repair operations of the !mobile teams (crises based / !route based) :	Crises based	
8.09	!Do you have a store for	!Yes, total store are!	No exclusive store for HPs. !

!	! ! 3. 10	!handpump spares : 'If yes, staffing pattern of	!assisted by an AE/JE	lis provided, and a Kardex !cabinat with a general design
!	!	.such stores (give an longanogram with respective !functions) : !Bases for procurement of	! 1-work inspector	!for a spares stores would be !quite helpfull. !
!	! !	!spares , !- kardex records !- indents recoived from !villages !- anticipatory (based on !experience)	! No !Indents received fr- !cm DEEs of various !sub-divisions !	! ! !
!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	8.12	!Has the kardex system helped !in , !- maintaining records of !installations and aging of !pumps	! Yas	Probably the Kardex forms Ineed to be modified, with more lemphasis on the spares consum- led and provision for recording Imonthly summaries of spares
!		!- book keeping of the repairs !and replacements !- planning of preventive	•	!consumed will help in making !the Kärdex möre usefül for !working requirements.
!!!!!!!!!!		!maintenance schedules !- better anticipation and !timely procurement and supply !of spares !- to fulfill the reporting	! ! No ! !	! ! !
!!!		!requirements to the higher !office	!	
!!!!!!!!!		100 you receive indents for linstallations and spares from !block (attach a specimen !format) :	! Yes, Annexure no. ! !	• •
		!Do you maintain a store (for !HP). If yes, attach a !description o: the !organization and their !functions :	!Yes, already answer-! !ed under 8.00 !	
!!!!!!!		!operations and maintenance !heads (give annual budget & !expenditure figures),	!Budget : Rs.365 per ! !pump yr. !Actual : Rs 400 per ! !pump year.	
!!!!!!!!!		!- salaries of repair teams !- repair van's 0 & M !- cost of spares !- others	en e	and the second of the second o
!	8.16	Do you receive any forma?	!New installations: !	

(

1	!reports from block on !installations and repairs. If !yes, at what interval and in !what format. How far Kardex !been helpful to the blocks & !you in this regard :	!monthly reports !However the Kardex	
8.17	!Do you have any record !keeping mechanism viz. !registers,kardex or otherwise !(please attach sample sheets) !:		
8.18	!Who is overall incharge of !operations at district level !(give a complete organogram !with functions and !responsibilities) :	!Swecutive Engineer, !!Zilla Parishad. !!	
8.19	!Is anybody from your office !visiting the block office to !analyse the Kardex data.If !yes, who and at what !periodicity :	! No ! ! ! ! !	
8.20	!How do you rate the Kardex !system for overall success of !HP programme :	! Very usefu'l !!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	

CUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW: INTERVIEWER: Mr C.Ganapati, Asst.Adviser, GOI / A.C. Mudgerikar. RESPONDENT: Mr.C.N.Suresh, Dy.CE, Panchayati Raj, Hydrabad.

!		[~ [
9.00	!STATE HEADQUARTER LEVEL !OPERATIONS :	! !	! !
! 9.02	!Name of state : !Number of districts : !No.of villages where Hp !schemes are in operation	! Andhra Pradesh ! [22] ! villages: ! No.markII:	! ! !
! ! 9.05 !	!Annual budget for new !installations: !Annual budget for 0 & M of !pumps: !Actual annual expenditure, !- salaries of personnol !emploied on HP schames !- on material procurement and	!Actual expenditure ! spare : 50 %	1 1 1 1

; 1 4 1	!installation/commissioning of !HPs! - on consumables and !conveyance!- on spares	! and fuel charges. ! ! !	! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! !
9.07	!Exclusive organization head !(and his support staff). !Attach organogram :	! No, Divisional EEs !are incharege of all !operations.	
: ! 9.08 !	!Do you receive requisitions !for new installations and !spares, !- at what interval !- from whom !- in what format	!No spares are bought.!but new HP purchaces!are.cleared in SE's!conference every!month.	!
9.09	!Oo you procure any material !and equipment for the !district offices. If yes, who !prepares the PRs and Tenders, !who approves these, and how !long does it take to fulfill !a requirement under the !established !procedures.(please descibe, !if necessary attach !additional sheets) :		!
	How long the Kardex system been in operation in your state and how far it has been useful to you in following laspects, procurement of spares (essential/useful/not useful) distribution of spares (essential/useful/not useful) reporting and monitoring	<pre>!its potential is ! !realised & state gov! !intends to use it. !</pre>	
9.12	!needs (essential/useful/ not !useful) !- personnel and !administration !(essential/useful/not useful) !	!!	

!	!- in what Tormat	·	!
	!What, in your opinion, is the !best way of handpump !maintenance, !- totally village based with !adequate supply of spares !- village based with backup !services from block !- block based (mobile !mistris) with caretakers in !villages !- totally block based !- district based (mobile !teams) !- other, if any (please !describe)	!tiered system, with !mobile teams at all .	
	!Your suggestions regarding !the Kardex system, !- location !(village/block/district) !- reviews !(monthly/bimonthly/quarterly) !- format (attach sample and !quote as ann.no.)	! ! Sub-divisions ! !quarterly: lean per.! ! monthly: summer ! !existing format : OK!	! · · · · · · · · · · · · · · · · · · ·

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	! ! 8.10 !	!handpump spares : !If yes, staffing pattern of !such stores (give an !organogram with respective	!SDO, with 1 JE.1 St- !orekeeper, 2 watch- !men. !	
	! ! 8.11 ! !	!functions): !Bases for procurement of !spares , !- kardex records !- indents received from !villages !- anticipatory (based on	! ! ! no ! yos !	: ! ! ! !
	! ! 8.12	!experience) !	<u> </u>	<u>!</u> !
	! ! !	!- maintaining records of !installations and aging of !pumps	! yes!!	
	:	!- book keeping of the repairs !and replacements	1	
	: , ! !	!- planning of preventive !maintenance schedules !- batter anticipation and !timely procurement and supply	! no ! ! yas	
	! ! !	lof spares! - to fulfill the reporting !requirements to the higher !office	! yes !	
	8.13 ! !	!Do you receive indents for !installations and spares from !block (attach a specimen !format) :	!Inst.: Annual requi- !ments to CE. !Spares: quarterly re! !quiremnts to SEs.	!
,	<u>.</u>	!Do you maintain a store (for !HP). If yes, attach a !description of the !organization and their !functions :	see 8.09 to 8.11	
; ;		!Expenditures on various !operations and maintenance !heads (give annual budget & !expenditure figures),	! ! ! !	
			! Govt.scales !!! [~]!!Sanctions by SE and !!payments by EEs.!!	. Nakazi sa nagagaga gandili sa sa sa kanpagalahan da nagagana da L
!	8.16	Do you receive any formal	! Reports from sub- !	

	!reports from block on !installations and repairs. If !yes, at what interval and in !what format. How far Kardex !been helpful to the blocks & !you in this regard :		•
8.17			
	!Who is overall incharge of !Operations at district level !(give a complete organogram !with functions and !responsibilities) :	! EE:1/SDOs:3/JEs:12 ! !& support staff (no ! !exclusive setup for ! !HP programme. !	
8.19		!EEs undertake routin!!field inspections. !!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	
	!How do you rate the Kardex !system for overall success of !HP programme :	! Usefu'l ! !	

17.5

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	!STATE HEALQUARTER LEVEL !OPERATIONS		
1 9.02	!Name of state : !Number of districts : !No.of villages where Hp !schemes are in operation	! Orissa ! ! [13] ! ! villages : 36858 ! ! handpumps : 91756 !	
!	!Annual budget for new !installations : !Annual budget for 0 & M of	!Rs.(1746+1544+3390)L! !=688 million (88-89)! !Rs.(20.99+27.15) m.!	a place and the second of
! 9.06 !	!pumps : !Actual annual expenditure , !- salaries of personnel !emploied on HP schemes !- on material procurement and		

	!Do you receive any monitoring !reports from your district !functionaries, !If yes, !- at what interval	Yas ! ! Yas ! ! ! ! ! ! weekly & monthly !	!
9.10	!How long the Kardex system !been in operation in your !state and how far it has been !useful to you in following !aspects, !- procurement of spares !(essential/useful/not useful) !- distribution of spares !(essential/useful/not useful) !- reporting and menitoring !needs (essential/useful/ not !useful) !- personnel and !administration !(essential/useful/not useful)	!Kardex system is ! !felt at the state ! !office. ! !Unless the Kardex ! !formats give a ready! !tool for routine re-! ! porting needs and ! !spares accounting, it! !will not become an ! !essential feature of! !the HP programme. !	The second party of the Parks of the second
. 9.09 ! ! ! ! ! !	!Do you produce any material !and equipment for the !district offices. If yes, who !prepares the PRs and Tenders, !who approves these, and how !long does it take to fulfill! !a requirement under the !established !procedures.(please describe, !if necessary attach !additional shoots) :		
1 9.08 1 1 1	!Do you receive requisitions !for new installations and !spares, !- at what interval !- from whom!	!CE finalises rates/! suppliers and also!!does the procurement!!of HPs on the annual!!plans prepared by EE!!,TW planning.	
. 9.07	!- on spares! !Exclusive organization head !(and his support staff). !Attach organogram :	! !Mon. cell: 1 SE/1 EE! !2 AEs/1 JE/1 St.Off.! !and support staff.	
! !	!installation/commissioning of !HPs!!- on consumpbles and !convoyance	! +343.4) million for! ! 79302 handpump pop.!	

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!	!- in what format	! Annexure.1	!
1 9.13	!What, in your opinion, is the !best way of handpump !maintenance, !- totally village based with !adequate supply of spares !! !- village based with backup !services from block! !- block based (mobile !mistris) with caretakers in !villages! !- totally block based! !- district based (mobile !teams)		
! !	!- other,if any (please !describe)	• !	! !
! ! 9.14 ! !	!Your suggestions regarding !the Kardex system, !- location !(village/block/district) !- reviews		! ! !
!	!(monthly/bimonthly/quarterly) ! !- format (attach sample and ! quote as ann.no.)		! ! !

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ANNEXURE No.4/ Vol.1

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW: INTERVIEWER: Mr. Ganapati, Asst.Advisor, GOI; and A.C.Mudgerikar RESPONDENT: Mr.Sayyad Vajid Ali / Mr. Vittal Rao (JEs,Zilla Parishad,Bidar)

!Sr.no.	! Question	! Answer	! Observations and remarks
1.00	INAME OF VILLAGE:	! Goornalli	!A Mandal Pachayat for a group !of villages, under the Mandal
1 2.00	! !NAME OF TALUK:	: ! Bidar !	!secretary (Govt.servant). The !Mandal Panchayat consists of
: ! 3.00	!NAME OF BLOCK / MANDAL:	: ! Halādkeri :	lan elected body of Mandal imembers, headed by Mandal
: ! 4.00	!NAME OF DISTRICT:	: ! Sidar !	!President.The funds for welfar !works are transferred to Panc-
5.00	!NO.OF HANDPUMPS: !	[5]	!hayat and the services by EE, !ZP are billable to them
6.00	!VILLAGE LEVEL OPERATIONS :	!	1
!	: !How many caretakers/village !level mistris are in !operation in your village :	[5]	!Caretakers mostly appear to be !preoccpied, but the Mandal !members are quite active.
6.02	!Is there anybody incharge at !! !villago level (Panchayat	Yes	!The complaints on individual !pumps are accepted only from !Mandal members.
	!personnel) : !If yos, who :	Mandal Member	: Marida i mambers.
! ! ! ! ! !	Has any of the following is being supplied to the village samplied to the village samples. - grease - minor spares - tools - funds - what is the source of such supplies (block/subdivision/district)	No No Yes (2 spanners) No Executive Engr. Zilla Parishad, Bidar	!The preventive maitenance role !of the caretakers is almost !ncn-existant. !It is generally believed that !the responsibility of repairs !is of the Govt. !The caretakers logsheets are !normally lost or filled-in !infrequently !
6.05 !	Whom do the village ! caretaker/panchayat personnel! report the need for major ! repairs and breakdowns : !	Sub Ofvisional Officer (Asst. Ex.Engineers)	! Well printed complaint cards ! !have been supplied by UNICEF, ! !but complaints are lodged on ! !any piece of paper.
1 1 2	Is there anybody who receives ! complaints from users and/or ! the caretakers (at the ! Panchayat office) ! If yes, who :	Yes Manda'i member	!Mandal Members receive verbal ! !complaints to be passed on to ! !the pump Mandal secretary at ! !the Mandal office. ! !Though preprinted complaint !
	How long dogs it take to !	One day	!cards are made available to !

: ! !	!reach a complaint from the !users/local caretaker to the !block office :	!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	!the members, the complaints !!are observed to be on plane !!paper in regional language. !
! 6.09 !	!Do you have any register or !other means (at village !level) of maintaining records !of.	!	!The caretakers log sheets are ! !mostly blank, and many a times! !lost. Caretakers log-sheets ! !are not really cared for.
!	!- installations !- O & M functions	! do ! do	: :
!	- O & PI TORGETORS	: do -	
! 6.10 ! !	!Is there any preventive !maintenance (tightening of !bolts/nuts, greating of chain !etc.) and records thereof:	! No ! !	!There does not appear to be ! !regular preventive maintenance! !undertaken by the caretakers. ! !
: ! 6.11 ! !	!If every village is given a !Kardox cabinet, where will !you prefer it to be located !(Panchayat office/village !school/primary health !centre/temple) :	!low, & village level !setup to operate the	!No definite setup available at! !the village level. This will !!have to be kept limited to the!!caretakers log-sheets. !!

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW : INTERVIEWER: Mr. Ganapati, Asst.Advisor, GOI; and A.C.Mudgerikar RESPONDENT: Mr.Sayyad Vajced Ali / Vittal Rao, JEs,Zilla Parishad, Bidar

! 7.00	ISUB DIVISION LEVEL OPERATIONS	!	BIDAR	!	
! 7.01	(!No.of villages covered by !Kordex system :	!	[134]	!	!
	!No.of pumps covered by Kardex: !No.of villages and pumps not !yet covered by Kardex:	: ! !	[520] N17 / 79	1	
7.04	!No.of handpump mistris in !your block / Sub Division:	1	mechanics-2 helpers-2		
! 7.05	!Who provides the input data !for the Kardex :	-! ! 1	mechanic.		
7.06	!Who fills in the installation !and maintenance data in the !Kardex, how frequently:	!	Junior Engr. [weekly]		
7.07	!Is every repair by the !(caretaker/mistry/mobile !team) entered in the Kardex :	!No	mobile team canploied amploied		
7.08	!In the attached Kardex format !indicate the columns, which !are normally filled, with		All columns are spularly filled in	1	

!'/'mark, and with 'X',if not !filled in regularly :	!	!
!Are you informed of every new !installation in your block, !and are these entered in the !Kardex :	! Yes ! !	· · · · · · · · · · · · · · · · · · ·
!Who does the reviews and !analyses on the KArdex !information :	! JE/AE in-charge of ! HP maintenance !	
!Whom do you submitt the !reports (attach format and !quote it as an annexure no.). !and at what periodicity, !- Kardex based!	! Weekly reports ! [sample copy at ! Annexure no.1] ! ! Yes ! Registers	
!records thereof kept, in the	! The caretakers are ! !expected to do the ! !preventive maintena-! !nce, but is observed! ! to be non existant!	Į.
!What is the mode of !conveyance for the mistry !(motor cycle/ Bicycle/ Bus) :	Every subdivion has ! ! a mobile van !	
!How long does it take for the !block office to respond to !any compaints from the date !of receipt. !- longest!- Avarage(days)	two waaks two days one day	
100 you maitain any handpump !spares store : !Does the Kardex system help !in handling your spares !stores :	Yes	
		<u>.</u>
	!Are you informed of every new !installation in your block, !and are these entered in the !Kardex : !Who does the reviews and !analyses on the KArdex !information : !Whom do you submitt the !reports (attach format and !quote it as an annexure no.), !and at what periodicity, !- Kardex based! !Is there any preventive !maintenance undertaken and !records thereof kept, in the !Kardex by the block !functionaries : !What is the mode of !conveyance for the mistry !(motor cycle/ Bicycle/ Bus) : !How long does it take for the !block office to respond to !any compaints from the date !of receipt. !- longest	! Are you informed of every new ! Yes ! installation in your block, ! and are these entered in the ! !Kardex : ! !Who does the reviews and ! JE/AE in-charge of ! !Analyses on the KArdex ! !Iwho does the reviews and ! JE/AE in-charge of ! !Analyses on the KArdex ! !Iwhom do you submitt the ! !reports (attach format and ! !quote it as an annexure no.), ! !and at what periodicity, ! !- Kardex based ! !- any other type ! ! Registers ! !! ! The caretakers are ! !expected to do the ! !preventive maintena ! !what is the mode of ! !conveyance for the mistry ! ! ! What is the mode of ! !conveyance for the mistry ! ! ! ! ! ! I I I I

: ! ! !	!- source of funding !- at what monthly rate and on !what basis (per pump or per !personnel of various !catagories)	! Mandal Panchayats !Rs.450 per pump year ! !	
7.19 ! !	!Do you think that the present !Kardex formats are adequate !to fulfill your (management / !menitoring / reporting) !requirements :	! requirement	! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! ! !
! 7.20 !	!Do you have any suggestions !for improvement of the system !(give details separately) :	! Codification of ! and emphasis on ! spares utilised	

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW : INTERVIEWER: Mr. Ganapati, Asst.Adviser, GOI; and A.C.Mudgerikar RESPONDENT: Mr.Stddappa/Mr.Panduranga (AEE,JE of ZP,8idar) ! 8.00 !DISTRICT LEVEL OPERATIONS : ! 8.01 !No. of blocks : !SUS-DIV:5/MANDAL:74 ! 8.02 !No.of villages : [598] ! 8.03 !No. of Kardex units/ no.of [4/TOTAL:2899] !pumps covered / not yet !covered) : ! 8.04 !No.of installation teams Nil, done through contractors !(with vehicle) 8.05 !No.of repair teams [4] !(exclusively for repairs) 8.06 !No.of persons per team with !their average salaries/year, !- driver [1] !- mechanic.... [1] !- mesan [0] !- others [helper:1] 8.07 !Avorage no .of pumps attended ! [3] ito, by the reapir team per !day : 8.08 !Repair operations of the Crises based !mobile teams (crises based / !route based) : ! 8.09 !Do you have a stone for Yos

! !	!handpump spares : !If yes, staffing pattern of !such stores (give an !organogram with respective !functions) : !Bases for procurement of !spares , !- kardex records !- indents received from !villages !- anticipatory (based on !exportence)	conly one stores superintendant No Yes Annual estimates by AEEs to EE	! ! ! ! !
! 8.12 !	!Has the kardex system helped !in , !- maintaining records of !installations and aging of !pumps !- book keeping of the repairs !and replacements !- planning of preventive !maintenance schedules !- better anticipation and !timely procurement and supply !of spares !- to fulfill the reporting !requirements to the higher !office	! Yes ! Yes ! No ! No ! Yes ! Yes ! !	
! ! 8.13 ! !	!Do you receive indents for !installations and spares from !block (attach a speciman !format) :	! From Sub Divisions ! Annexure 2 !	
! 8.14 !	!Do you maintain a store (for !HP). If yes, attach a !description of the !organization and their !functions :	Yes	
1 8.15 1 1 1 1 1 1	Expenditures on various !operations and maintenance !heads (give annual budget & !expenditure figures), !- salaries of repair teams! !- repair van's 0 & M !- cost of spares !- others		

: ! ! !	!reports from block on !installations and repairs. If !yes, at what interval and in !what format. How far Kardex !been helpful to the blocks & !yeu in this regard:	!weekly reports to EE ! ! ! !	
: ! 8.17 ! !	!Do you have any record !keaping mechanism viz. !registers,kardex or otherwise !(please attach sample sheets) !:	! Stock Register -1 ! Master Register -1 !	
: ! 8.18 ! !	!Who is overall incharge of !operations at district level !(give a complete organogram !with functions and !responsibilities) :	!Executive engineer, ! in-charge for all !engineering projects ! of Zilla Parishad !	! !
! 8.19: ! !	!Is anybody from your office	!	
8.20	!How do you rate the Kardex !system for overall sucess of !HP programme :	Desirable !	

QUESTIONAIRE FOR EVALUATION OF KARDEX BASED HANDPUMP PROGRAMDATE OF INTERVIEW: INTERVIEWER: Mr. Ganapati, Asst.Adviser, GOI; and A.C.Mudgerikar RESPONDENT: Mr. Iswaran, Dy.Chief Engineer, PHED, Rural water supply.

9.00	STATE HEADQUARTER LEVEL	!	
1 9.02	!Name of state : !Number of districts : !No.of villages where Hp !schemes are in operation	! Karnataka ! [20] ! villages: 27208 !habitations: 107000 !	
9.04	!Annual budget for new !installations :	!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	
! 9.05 !	!Annual budget for 0 & M of !pumps :	!Rs.230 lakhs. for 88!	89
! 9.06 ! !	!Actual annual expenditure, !- salaries of personnel !cmploied on HP schemes !- on material procurement and	1	. .

1 1 1 1 1 1 1 1 1	!installation/commissioning of !HPs!- on consumables and !conveyance!- on spares	!for spares ! !Rs 140 per pump.year ! for 0 & M of pumps	
9.0	7 !Exclusive organization head !(and his support staff). !Attach organogram :	!No exclusive head, !under the control of !Dy.C.E.monotoring	
9.0	8 !Do you receive requisitions !for new installations and !spares, !- at what interval !- from whom !- in what format	!Spares are procured !at district level !New installations: ! Annual ! from ZPs ! Annexure 3	
9.0	3 !Do you procure any material !and equipment for the !district offices. If yes, who	!No.Half yearly requ-	ļ. <u>2000.</u> 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0
: ! ! !	!prepares the PRs and Tenders. !who approves these, and how !long does it take to fulfill !a requirement under the !established !procedures.(please descibe, !if necessary attach !additional sheets) :		, ,
9.10	!How long the Kardex system!been in operation in your !state and how far it has been !useful to you in following !aspects, !- procurement of spares !(essential/useful/not useful) !- distribution of spares	!For more than a yr. ! ! ! ! ! ! useful	
!	!(essential/useful/not useful) !- reporting and monitoring !needs (essential/useful/ not !useful)	! not applicable ! ! ! ! useful !	! ! !
!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!	!- personnel and !administration !(essential/useful/not useful)	! not useful ! !	<u>.</u> Harangan kanggan
9.12	!Do you receive any monitoring !reports from your district !functionaries,	Yes	
į	!If yes, !- at what interval	! !! menthly !	

!	!- in what format	! Annexure 3	! !
! 9.13 !	!What, in your opinion, is the !best way of handpump !maintenance, !- totally village based with !adequate supply of spares ! !- village based with backup !sorvices from block !- block based (mobile !mistris) with caretakers in !villages !- totally block based !- district based (mobile !teams) !- other, if any (please !describe)	!tiered system, with !a mobile toom at ev-	! ! ! !
! ! ! !	!Your suggestions regarding !the Kardex system, !- location !(village/block/district) !- reviews !(monthly/bimonthly/quarterly) !- format (attach sample and !quote as ann.no.)	! !Sub-divios / block!! ! monthly ! ! Annexure 2	

ANNEXURE - PART II

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ANNEXURE NO.1/VOL.2

PROPOSED SYSTEM FORMAT NO.1

ITEM CODE :

STORES : DISTRICT/DIVISION/SUB-DIVISION/BLOCK

STOCK REGISTER
ITEM DESCRIPTION:

DXIX

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	DATE OF REC/ISSUE 	SCURCE OF SUP- PLY / CONSUMP- TICN.				<u> </u>					E		COST OF SPARES IN Rs.	indent Number.	DELIVERY CHALAN NUMBER.	RECONDIT	COST OF RESALE	SIGNATURE OF STORES SUPNOT.
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ANNEXURE NO.2/VOL.2

PROPOSED SYSTEM FORMAT NO.2 (Time sorted information in Top Trays of the Kardex cabinet).

BLOCK NAME: (CODE:). DISTRICT: (CODE:).

REPAIR TEAM OR REPAIR MECHANICS DAILY REGISTER >

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NOTES: 1)Enter, (1) for a part replaced; (0) for preventive maintenance, 3) * - Count no. of 0s in the column. 4) ** - count no. of 1s in the column. 5)Do not enter in columns, for parts, for which no repairs or replacements are done. 6)Ready accounting facility is made in the format for commonly replaced parts only. 6) #- Weekly and monthly checks by AE/UE/BDOs, and DE/AEEs respectively.
7) \$- E: for excellent; G: for good; F: for fair; 8: for bad. 8) Evaluation parameter- EP(at the end of every page)

EP = Number of complaints(repairs)/period in months; If EP=>80 : excellent;

If 80>EP=>70 : good: If 70>EP=>60 : fair:

If EP<SC : bad.

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PROPOSED SYSTEM FORMAT NO.3 (Pump sorted information in lower treys of the Kandex cabinet.)	ANNE	DU.	RE	NO	.3/	VOL.:	2	400 400 200		چي کو								ra (aru.								Maril 1														87	,
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If EP<=2: good.

If EP<=3: fair.

If more : poor.

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VOTES: 1)Enter, (1) for a part replaced; (0) for preventive maintenance. 0) * - Count no.of Os in the column. 4) ** - count no.of is in the column. 5)Do not enter in columns, for parts, for which no repairs or replacements are cone. 6)Ready accounting facility is made in the format for commonly replaced parts only. 6) *- Weekly and monthly chacks by AE/JE/BDDs, and DE/AEEs respectively.

7) \$- E: for excellent; G: for good; F: for fair; E: for bad. 8) Evaluation parameter— EP(at the end of every page)

EP = Number of complaints(repairs)/period in months; If EP=>80 : excellent;

rs; if Eim>80 : excellent; - If 80>EP=>70 : good;

If 70>EP=>50 : fair;

ANNEXURE NO.5/VOL.2

PROPOSED SYSTEM FORMAT NO.5
MONTHLY REPORTING FROM BLOCKS TO DISTRICT / QUARTERLY REPORT FROM DISTRICT TO STATE HEADQUARTER.

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NOTE : SAME FORMAT CAN BE USE FOR REPORTING FROM CBOS TO DISTRICT, AND DISTRICTS TO SHO; WITH CHANGED INFORMATION BASE FROM MONTH TO QUARTER.

ANNEXURE NO.6/VOL.2

PART CODIFICATION FOR INDIA MARK II (IS:9301-1984)

	4		+
Part description (assemblywise)	AN	PN	! +
1. TELESCOPIC STAND ASSEMBLY	101	•	į
Collar	101	•	i
Gusset	101		•
Leg	101	•	•
Stand flange	01	-	•
Stand pipe	01	•	•
			٠
2. HEAD ASSEMBLY	102		
			-
Hexagonal nut - M12	102		•
Hex bolt - M12 x 20	102		•
Frent cover	02		
Front top end plate	102		•
Front bottom end plate	102		
Gussat	02		
Bracket	102	,	
Guide bush	102		•
	02		•
	105		
	02		
	02		•
Pump head flange	102	74	
3. HANDLE ASSEMBLY :	03		
Washer (4 mm thick) - to suit M12	03	01	
	03	02	
Washer (2 mm thick) - to suit M10	03	03	
	03	04	
Hex bolt M10 x 1.5 x 40 - IS:1346S-8.8	03	05	
	03	06	
Handle axle	03	07	
Chain link with pins	03	08	
	03		
	03	10	
Housing holder	03	11	
	031	12	
Handle bar	031	13	
4. WATERTANK ASSEMBLY :	04	+ !	
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Spout	04 0	-	
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NOTE: AN - Assembly number, PN - Part number.

PART CODIFICATION FOR INDIA MARK II (IS:9301-1984)

	4	+
Part description (assemblywise)	IAN	PN
5. CYLINDER ASSEMBLY :	105	1
Hex coupler	105	01
Chack valve seat	105	02
Check valve guide	05	03
Rubber seating (lower valve)	195	04
Rubber seat retainer	05	05
Brass liner	105	06
Cylinder body	05	07
Follower	05	80
Spacer	05	09
Pump bucket	05	10
Upper valve guide	105	11
Rubber seating (upper valve)	05	12
Upper valve seat	105	13
Plunger yoke body	195	14
Sealing ring	05	15
Reducer cap	05	16
Plunger rod	05	17
Bracket	105	18
6. GENERAL	106	
Pipe	106	
Pipe Joint	06	
Connecting rad	06	
	44	

NOTE: AN - Assembly number, PN - Part number.

ANNEXURE NO.7/VOL.2

FUNCTION CHART:

VILLAGE:

- -tightening nuts/bolts.
- -reporting failure to biock office.
- -ensuring proper repair.

BLOCK / MANDAL / UNION

PACHAYAT :

- -registering complaints.
- -deploying mobile team.
- -indenting for spares fro m district/division/sub-
- division. -evaluation of repairs.
- -evaluation of pumps.
- -reporting to district.

DISTRICT :

- -evaluating block level operations.
- -procuring spares.
- -information on new HPs (sharing with blocks).
- -accounting and monitoring spares consumption.
- -interaction with SE/CE.

STATE HEAD QUARTER :

- -evaluation of district performances.
- -procurement of HPs and allocations to dist.
- -repair fund allocation,
- & its monitoring. -capital procurments viz;
- vehicles, pipes etc.

CENTRAL AUTHORITY:

- -Annual status reviews.
- -Policy planning and -special allocations

ANNEXURE NO.7/VOL.2

ORGANIZATION CHART:

```
VILLAGE:
 -caretakers(1/HP or vill.)
 -people's representatives/
 -users.
 BLOCK / MANDAL / UNION
PACHAYAT:
-BDOs/MOOs/MSs (part-time)
-Clerk from revenue establ
 lishment (2 hours a day)|
-Pump mechanic
-Bycicle / tool box
-Kardex cabinet
CONTROL-BLOCK OFFICE
INCHARGE OF 1000 PUMPS:
-(1) JE/AE.
-(2) mobile vans,
-(2) drivers,
-(2) mechanics, and
  (to be borrwed from the
  deseased block).
-(2) helpers.
-Stock register
DISTRICT :
-EE/AEE (part-time)
-AE/JE (full time)
-Clark.cum storekeeper(1)|
-Peon (1)
-inspection cum spares
 supply veh (Mahindra
 Cowl chassy/ISV).
-stock register
STATE HEAD QUARTER :
-CE/SE (part time)
-EE (part time)
-AEE (full time)
-clerk (1)
```

ANNEXURE NO.8/VOL.2

PROGRAMME OPERATION CHART:

VILLAGE:

- -every week caretaker, to grease chain & tighten nuts/bolts.
- -identify (anticipate breakdowns) repair needs & report to block office.

SLOCK / MANDAL / UNION PACHAYAT :

- -preidentified clerk to register complaints in Kardex, couple of hours every working day (preferably in afternoons; say 1pm to 3pm).
- -routinely mechanic to check for complaints every day in Kardex, in the morning, and plan/execute his daily activities.
- -repair register (form.4) will be maintained with every mobile van.
- -after every repair, mobile team gets all details entered in the Kardex, through block mechanic.

CONTROL BLOCK :

- -JE/AE to visit dependant blocks, and prepare indelents for submission to district, for spares.
- -deploy the mobile team as per requirements, & monitor its operation.
- -maintain stock register as per Ann.no.1/vol.2
- -submitt reports on installation and HP repair operations for each block.

DISTRICT :

- -depending on the Control-Block indents received, procure spares.
- -AE/JE, incharge of HP; to visit each control block in district every fortnight for collecting fresh | indents & supplying spares.
- -ISV to be used for above purpose & the same to be used for AEE/EE's inspection visits.
- -funds and spares accounting (including reconditio) ning and salvage of spares).
- -overall administration and accounting of all related operations.
- -routine reporting to state headquarter.

STATE HEAD QUARTER :

- -receipt of district reports & state level summaries -procurement of HPs and allocation.
- -districtwise installation and repair fund allocation, and programme monitoring.

ANNEXURE NO. 9/VOL. 2

MIS PRACTICES / REPORTING AND ANALYSES :

VILLAGE:

-ensure registration of complaints in Kardex, services thereof.

BLOCK / MANDAL / UNION PACHAYAT :

- -upto date accounting of complaints and repair oper ations in Kardex (Ann.no.2 & 3/vol.2)
- -weekly certification of the Kardex entries by 800/ MDD/MS.(Ann.no.2 /vol.2)
- -submitt duplicates of 'Time-indexed' repair report|
 to CONTROL-BLOCK every month.(Ann.2 /vol.2)

CONTROL-BLOCK :

- -monthly certification and analysis of Kardex forms by JE/AE, in each block.(Ann.no.2&3/vol.2)
- -compilation of monthly block reports and submission of monthly summaries to district.(Ann.no.5/vol.2) | -submission of monthly performance reports for | mobile vans.(Ann.no.5/vol.2)

DISTRICT :

- -semesterwise certification of Kardex by EE/AEE.
- -quarterly reports on new installtions and reapir operations to State headquarter.
- -maintain Master registers with details recorded, as per format in the old Kardex system, and sending copies to 8DOs/MDOs/MSs for incorporation in the Kardex system.

STATE HEAD QUARTER :

- -receipt of quarterly reports and preparation of districtwise state summaries.
- -district wise programme evaluation & monitoring of funds and material.

ANNEXURE NO.10/VOL.2

ADD-ON MODULES OF THREE (3) TRAYS, EACH SUITABLE FOR FIFTY (50) PUMPS. WHEN TWO MODULES ARE PUT TOGETHER, IT WILL SUIT 200 PUMPS. SYSTEM OPERATING MANUAL AND ALLIED MATERIAL TRAY 1 FORMAT NO.2 (IN DUPLICATE TARE SHEETS) TRAY 2 FORMAT NO.3 (PUMP INDEXED INFORMATION) LOWER TRAYS

1.0 Introduction :

The system proposals and operation manual are based on the recommendations made by the Handpump-Kardex system evaluation team fomulated under the adviser, National Water Technology Mission, DRD, New Delhi. The evaluation team's report was based on the on-site investigation of practices in prevailing the pre-defined demonstration project area. The project areas consisted of five districts viz. Medak, Bidar, Dharmapuri, Erode, and Mayurbhanj; from four states viz. Andhra Pradesh, Karnataka, Tamil Nadu, and Orissa. Though ultimate policy directive of the govt., in this regard is to achieve a completely VLOM (Village level operation and maintenance) for the handpumps, the govt. has to provide the necessary service through the concerned depts. (PHEDs and like agencies) till the necessary skills areavailable at the village level. In this manual the system is described in context of largely prevailing organization, operational setups in most of the states.

This manual is designed to develop full understanding of the proposed Kardex-system operations & its implications, approximation the users of the system. This document takes on the obvious questions which would be necessarily answered for better understanding and appreciation of the proposed system or likes of it. The pertinent questions to be answered are,

- What are the objectives of the system ?
- What is the target ?

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- What aspects of its' operations need to go on record, and to what purpose ?
- What kind of organization is required to man the system?
- What are the specifications of hardware (computers/peripherals, tools, books and and Kardex cabinets) required for the system ?
- What will be the role of each operative in the proposed setup ?

This manual tackles the above questions, in same order of logic as posed above, and the sections/chapters are titled accordingly, to make it convinient to the users to understand appreciate the the ter.

2.0 What are the objectives of the system ?

The prime objective of the proposed system is to ensure an effective and reliable operation of large number of India Mark II handpumps installed by the government. The system also provides for monitoring of the handpump installation and maintenance operations, in terms of the

related activities and costs involved. Catagorically the objectives could be put as,

- Provision for user's interaction with the govt's service wing.

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- Provide a prompt service for preventive maintenance and repairs on the malfunctioning handpumps.
 - Ensure requisite backup of quality spares.
- Record keeping of the 'new installations, maintenance operations carried out on them, and the expenditure incurred thereto, during the course of operations
- Ensure a well monitored and optimumised handpump maintenance programme and related operations.
- Generate data on the extent of services and their costs to the govt., for taking related policy decisions.

All these objectives will be touched upon in a specific context under various heads in this document.

3.0 What is the target ?

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target of this system is govt. promoted and installed India Mark II handpumpS, in the rural India. The number of IM II handpumps operational in India at present stands at about 1.3 million. The design features of the IM II, in its present form provides for two kinds repairs operations, viz. above-ground and belowground. Generally the former kind can be easily handled by the users with very simple tools, whereas for later kind, skilled inputs, backed up by special tools and spares, are required, which, at present are largely not available at the willage level. The above-ground parts of the pump consist of standpipe assebly, water tank and the operating head stock consisting of a chain, bearing housed@in a metallic box fixed on the top of water tank, and the pump oprating handle. The below-ground parts consist of riser pipe, connecting rods, and cylinder assembly. Attempts are being made to make available the skills necessary for repair and maintenance of handpumps at the village level by providing training and tools to the potentials candidates (artisans, tribal yougs, and women), at the village level. The design of the IM II is also being improved upon, to make it more helpful for VLOM. But govt. has already made a large socio-political and financial committment in installing more than 1.3 million conventional IM II handpumps, and is keen on capitalising this investment by ensuring effective maintenance of these.

A pictorial depiction of the IM II handpumps with catagorisation of the repairs and maintenance viz. above-ground and below-ground, is shown in fig.1

3.0 What aspects of it's operation need to go on record

and to what purpose ?

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Installation of a pump is associated with a capital investment and relates to a location, associated beneficiaries, and time of installation. All of these aspects need to be recorded to provide a necessary reference in finding out the utility and durability of the installation. This also needs to be recorded for justification of the investment. After installation the handpump has to undergo preventive maintenanc and repairs from time to time, which, apart from the skilled manpower inputs, would also need replacement of parts. And hence the procurement of quality parts and its stocking in stores for their further distribution to wherever they are required. To ensure procurement of good quality spares from recognized manufacturers, this function is handled by the district offices. A strict material (spares and tools) accounting for the spares being procured at the district stores and further distributed for use on the deseased handpumps is desired. For maintenance of the handpumps a handpump handpump mechanic, and a backup mobile caretaker, maintenance team; are identified in all state setups. The activities of these operatives need to performed through the proposed system. The records A of daily of these operatives will provide routines of the adequecy and efficiency of the indicators maintenance system. There also is a need for reporting of vital aspects of handpump maintenance programmes, to state headquarter and GOI; from the district administrations, for resource mobilization and taking larger policy decisions based on the diagnostic analyses of the reported data. For this purpose a clearcut reporting routine at warious levels is proposed in this system.

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4.0 What kind of organization is required to man the system?

As already pointed out in the evaluation study carried out by the central team on Kardex demonstration project, the existing organization setups operating in various states, with respecification of responsibilities, can be effectively used to operate this system. As it is, there is really nothing much wrong with the existing systems of programme management systems, if one looks at them in isolation. The highlight of the proposed system is the element of standardization and the syntax which makes it convinient to carry out a diagnostic analyses on the data to take immediate corrective measures and help optimise the handpump maintenance operations.

If one takes an objective look at the existing organization setups, it would be apparent that they are no different from each other, except the names; i.e. a group Gram-Panchayat in Tamil Nadu will be called 'Union

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Panchayat', whereas in Andhra Pradesh it would become 'Mandal Panchayat' this in essence, at least for the purpose of handpump maintenance system, if not exactly is a slightly diluted concept of the same. earstwhile 'Blocks'). For the sake of convinience, such administrative units, which are in-charge of a group of villages for revenue purposes and developmental works promoted by the state (the Govt.), will referred to as 8lock offices in this manual. There are a few operational variations in different states different states viz. the installation of handpumps invariably done by the state PHEDs and their likes, the maintenance of pumps is under the local bodies (by the PHED personnel deputed to these for this purpose). This manual proposes a dedicated organization setup which could be provided for, under all prevailing administrative structures. A pictorial depiction of the proposed setup is given in fig.2. This proposal needs to viewed in the context of functional requirements at various levels, which is depicted in fig.3. The village level participation, under the present circumstances is voluntary in nature. Whereas at the block level a skilled handpump mechanic is employed by the govt., in addition, there also is a mobile maintenance/repair team equipped with all spares, topls and tackles required for carrying out any major repairs on the handpumps. This $O_{n,e}$ team is expected to nurse more than 500 handpumps. The manual proposes to designate one of the block offices as 'Control Block Office' (hereafter referred to as C80 in this document), which will hold charge of two mobile maintenace teams (which will mean that, this office would roughly look after all handpump maintenance functions for approximately 1000 units.) and will do the related monitoring and reporting. One Assistant/Junior Engineer is proposed to be posted at each C80. The district level operations are proposed to be under Executive/Deputy Engineer from the PHED cadre. He look after the necessary spares procurement, distribution, accounting and reporting requirements; related to the handpump maintenance programme. At head quarter level, the entire handpump installation and maintenance programme will be under the overall charge of a Chief Engineer or Superintending Engineer. He will have his support staff (as defined in fig.2) to carry out the pre-identified functions outlined in Fig. 3.

5.0 What are the specifications of hardware (computers/peripherals, tools, books and Kardex cabinets) required for the system?

At present, there are about 1.3 million IM II handpumps, and if one is to maintain a monthly status data on all of these it would amount to more volume. It would be desirable to have a powerful data handling

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tool like a digital computer to cope with this kind of data. But in the prevailing circumstances a very limited computing facility is available in the form of PC/XTs ATs, that too at the state head-quarter level (SHQ). Therefor, the element of computrization in the present MIS proposal is kept limited to state SHQ and DRD/WTM, GOI office in New Delhi.

The Kardex cabinets are proposed to be installed in every Block office.

Though ultimate policy directive of the govt., in this regard is to achieve a completely VLOM (Village level operation and maintenance) for the handpumps, the govt. has to provide the necessary service through the concerned depts. (PHEDs and like agencies) till the necessary skills are available at the village level.

Örziginis			HANDPUN	P INSTALLATION	CARD	Γ
DISTRICT PROCES BLOCK	CODE	MANDAL	CODE	VILLAGE	CODE P	UMP NO.
POPULATION OF VILLAGE :	Y 19 CENSUS	HABITATIO		POPULATION		
DANIDA UNICEF CENTRE	STATE	DROUGHT	NEW INSTALL	SCP TSP	REJUVENATION OTHERS	
BOREWELL DIAMETER	(mm) BOREWELL	DRILLED BY : GOVERN	MENT	CONTRAC	TOR	and the
BOREWELL DEPTH CASING DEPTH	(m) GEOLOGICA	L FORMATION: HARD R	OCK HEAVY O	VER BURDEN	MIXEO \$01	™ □ ₀
YIELD	(1 m): 1		FRACTO	JRED	WEATHERED [
STATIC WATER LEVEL	(m) 2	•	FRACT	UREO	WEATHERED [
DATE OF DRILLING	, is [1		FRACTI	JRED	WEATHERED	
TYPE OF PUMP :	MAKE:	SL NO.	DEI	TH OF CYLINDER		(m)
RISER PIPE DIAMETER :	(mm) INSTALCED:	DEPARTMENTALLY	THROUGH CO	NTRACTOR	DATE :	
PLATFORM CONSTRUCTED: YES NO	IF YES DATE	DEPARTMEN	ITALLY	THROUGH CONTRA	CTOR	
DRAINAGE PROVIDED : YES NO	LENGTH OF DRAI	NI (m) SOAKPI	T CONSTRUCTED :	YES NO		
OTHERWISE DRAIN CONNECTED TO NATURAL DRA	AIN : YES	, NO				
WATER SAMPLE ANALYSED : YES NO	IS IT POTABLE	SALINE	BRAG	кізн	ì	
BOREWELL CHLORINATED : YES NO		LATION SERVED BY PUN	1P:			
INSTALLATION REPORT SENT TO MAINTENANCE S	ECTION ON :	BY:	•		•	
NO. OF HANDPUMPS IN THE VILLAGE;	NO, OF OTHE	R WATER SOURCES IN	VILLAGE I			
REMARKS:	:	•				
		•				
					•	
TYPE OF MAINTENANCE SYSTEM : 3 TIER	Z TIER	SINGLE TIER	ROUTE MAP			
SPARES DISPOSAL SYSTEM EXISTS 1 YES	но 🗔			·		
MOBILE MAINTENANCE TEAM EXISTS : YES	NO LO	CATION	RESPON	SIBLE FOR		PUMPS
FREQUENCY OF VIS.T BY MOBILE MAINTENANCE	TEAM :		BY MECHANIC	•		
NAME OF CARETAKER : CARE TAKER TRAINED		DATE		· · · · · · · · · · · · · · · · · · ·		, .